

1-2-1979

# Final Report to the People of Maine on the State of the State of Maine, 1979

Office of Governor James B. Longley

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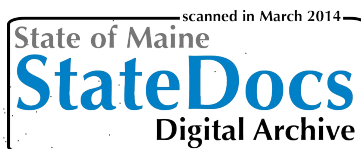
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Final Report  
to the People of Maine  
  
on  
  
The State of  
the State of Maine  
  
From  
  
Governor James B. Longley  
  
January 2, 1979

JAN 4 1979



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# State of the State

## PART I

Activities

Financial Update

Financial Exhibits







STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE 04333

December 28, 1978

To: Commissioners, Department Heads, All State Employees  
and All the Citizens of Maine

In government, as in life, very little is accomplished alone and, therefore, the successes and positive advances of a given administration are the result of a united effort.

It is fitting and proper that we provide the people of Maine with this final update of the goals and objectives which we established for ourselves in "The Halfway Point" report. We also thank each of you for helping this administration balance humanitarianism, for people in need, with fiscal responsibility for the already overburdened citizens and taxpayers due to inflation and taxation.

As we review and reflect on the highlights of the past four years, in each and every case it is apparent that these accomplishments have been possible because of a united, all-out effort. Following are some of those accomplishments for which all of you should receive and share much deserved credit:

- I. As you know, when we assumed office, we faced an education funding deficit that would eventually total approximately \$30 million. We introduced legislation to close the loopholes which had led to the deficits and finally supported the repeal of the Uniform Property Tax. The replacement school funding law drafted by this administration was also approved by the Legislature.

Through tight budget controls and the installation of a higher degree of fiscal responsibility to government, the deficits we inherited were turned to surpluses and in the final year of this administration, we proposed and the Legislature enacted \$40 million of tax relief for the people of Maine. This is a track record of which we all can take pride. We also can take pride in the fact that in two of the past three years, Maine was the only state in the country to reduce per capita taxes. In addition, had the Legislature in 1976 sustained the Governor's veto of the income tax increase, Maine would most likely have reduced per capita taxes in each of the last three years.

- II. Historically, Maine has had a proud record of being a national leader in the protection of the environment. I believe we carried forward in that tradition by proposing and having enacted legislation providing for the removal of billboards from the state's roadways and having them replaced by a uniform directional sign system. Maine became the second state in the country to take this step and demonstrated that the people own Maine, rather than one or two out-of-state billboard concerns.

Although the federal administration in Washington has not made a final decision relative to the proposed Dickey-Lincoln Hydro-Electric project, environmental writers have said the

position paper prepared by this administration was one of the best, if not the best, assessments of the major project.

Furthermore, I am advised that, providing our environment and this project do not become a political football at the expense of the people of Maine, this waste of dollars and Maine's resources will find our recommendation prevailing.

III. Our efforts in the area of industrial and economic development, started at the outset of the administration, began paying big dividends recently. The actual as well as pending decisions of major and small to medium size firms to locate in Maine and in particular the decision of Digital and Pratt & Whitney and others to come to our state was one of the major industrial development efforts in Maine's history. Our industrial development team has also set the table for a successful contribution for future administrations along with the major additional resource that will be in place in the form of the Maine Development Foundation. Legislatively, we proposed and had enacted bills creating a Maine Development Foundation and the Maine Capital Corporation. During the past four years a total of some 10,000 jobs were added through new and expanded industries. Although the Governor and the State Development Office were not directly involved in all of these decisions, it is obvious that a positive climate in the state created by a fiscally responsible Legislative and Executive Branches of government helped pave the way for these expansions and developments.

IV. I feel one of the many pluses of an independent administration turned out to be the ability and freedom of appointing persons to key positions in state government and the Judiciary based on qualifications alone. I consider our Cabinet to be one of the best, if not the best, the state has ever had and our Judicial appointments received universal praise throughout the state, and the caliber of the men and women who have accepted public service in the Judicial and Executive Branches of Maine State Government speaks for itself.

I feel we also made it possible for hundreds of additional people to participate in the governmental process by trying, in most instances, to appoint new people with fresh ideas and new approaches to various boards and commissions without having to ask or be concerned as to whether the person was a Republican, Democrat or an Independent. As a matter of fact, as the Independent Governor of Maine, I never felt that question was important as I wanted the best person, rather than a person because of political party.

V. I further feel that the measure of success of any administration is not only the degree of fiscal responsibility it brought to government, but also how well it met human needs. I feel, therefore, that the key to success in this administration was that we balanced fiscal responsibility with humanitarianism. No where was this more clearly demonstrated than in the areas of Human Services and Mental Health and Corrections.

In Human Services, the maximum payments to A.F.D.C. families of four have been increased 52 percent while the number of families having to depend on these payments have been reduced from 25,000 to 18,000. The program this Department had in this area was not aimed at saving dollars, but rather re-distributing them to those truly in need. At the same time, families receiving food stamps were reduced from 50,000 to 28,000 and the number of children in permanent custody of the state has been reduced from 2,700 to 2,500. We also insisted that absent fathers and working parents provide for child support when they were able to do so, rather than be allowed to abdicate their responsibility at taxpayer and child expense. In addition, the Department of Human Services has implemented a comprehensive child abuse and neglect program and established a 24-hour emergency service.

In the Department of Mental Health and Corrections, we substantially improved services to the mentally retarded and the entire area of mental health. We also reached a major milestone with an out-of-court settlement of a right to treatment suit which had been filed against Pineland. We feel that the progress which has been made in the care and treatment of our mentally ill citizens has placed Maine in a position of having one of the nation's best programs in this area. The budget commitment in this critical Department increased from \$31.8 million to \$40.5 million.

In addition to the advances made in the area of mental health care, this Department increased security personnel at the Maine State Prison, constructed a new gymnasium at the Maine Correctional Center, broke ground for a security cottage at the Maine Youth Center and placed 23 additional workers statewide in a new court intake system for juveniles.

- VI. We also recognized in this administration the responsibility and need to properly maintain state buildings and property. The commitment in this area is recognized by the fact that there was \$2.07 million appropriated for this purpose in fiscal year 1977-78, compared to \$1 million in fiscal year 1973-74.

Over the last four years in the transportation area, we have been able to maintain and improve our highway system. The maintenance resurfacing program has been continued and expanded. A significant number of deteriorated bridges have been improved under the Department's Capital Program and funding has been secured for the Bangor-Brewer Bridge.

Other areas of transportation have progressed as well. An aggressive airport improvement program is underway that will help to assure safe, convenient airports, an important element in our economic development efforts. Also, by funds we supported and Maine was able to obtain through the New England

Regional Commission, the Federal Rail Administration and the Highway Program, significant assistance has been provided to improve railroad facilities throughout the state.

More recently, planning for important port development activities has been undertaken which is an attempt to develop a factual basis to determine an appropriate state role in this important area.

VII. We tried in this administration to take firm stands on major issues which confronted the state during this administration. For example:

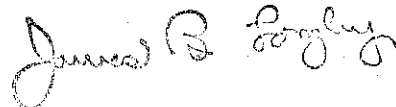
- (A) Together with the Maine Congressional Delegation, our constant demands for justification have been credited by some for the government slowing down on its plans to phase-down Loring Air Force Base at Limestone. We constantly sought explanations as to why a key defense installation in Maine was being marked for a phase-down when "sun belt" states were retaining numerous bases. We also held firm that the government had never conclusively or factually demonstrated that Loring was no longer a key component in the nation's defense system.
- (B) On the Indian Land Claims question we took firm stands:
  - (1) That Maine would not be party to the creation of a nation-within-a-nation;



- (2) That the present generation of Maine people was not guilty of any wrong-doings;
- (3) That all land is sacred and that individual homeowners, regardless of the size of their holdings, should not be singled out in any settlement that directly or indirectly involved confiscation of land or any violation of the constitutional principle of equal protection under the law for all citizens and the basic American principle that rights and property are sacred.

The information in this update report specifically outlines very briefly the accomplishments of individual departments and agencies. The report also provides an updated financial report as well as charts and exhibits designed to more graphically depict the "State of the State" as this term comes to an end and this outgoing Independent Governor of Maine delivers another year-end report to "The Corporation of the People of Maine".

Again, my sincerest thanks to each of you for making this positive progress report possible and my very best to each of you for the future.



---

JAMES B. LONGLEY, Governor

FINANCIAL UPDATE

During the last four years, it has been proven that economy, efficiency, and effectiveness balanced with humanitarianism can be brought to state government and costs can be reduced through careful monitoring and administration.

This fact can be illustrated by reviewing some of the more significant fiscal achievements of the administration, yet balanced with humanitarianism for those in need as contrasted with those bureaucrats and politicians and special interests who feather their own nests at the expense of the intended beneficiaries.

During the spring of 1975, the biennial budget for the period 1976-1977 was being formulated. That budget was balanced without any proposed tax increase, despite the fact that it meant this administration had to absorb existing education spending deficits of approximately \$30 million. More importantly, however, is the fact that the conditions which led to those deficits have, in fact, been corrected. A voluntary 7% expenditure reduction by all executive departments for the last half of fiscal year 1976 created a reserve against the possible revenue shortfall. This reserve was used to fund a built-in deficit for fiscal year 1977 which was passed by the Legislature over my strenuous objections and veto. In fact, the revenues for fiscal year ended June 30, 1976, did meet estimates despite the very dire legislative predictions that there would be a possible \$20 million shortfall.

During fiscal year 1977, the State of Maine's general obligation bonds outstanding were reduced by some \$3 million as a result of retirements in excess of newly marketed obligations. Again, during fiscal year 1978, the state's debt was further reduced by another \$2 million again resulting from the fact that retirements exceeded new issues.

It is obvious that the hard work and perseverance of the administration are best illustrated by the achievements during fiscal year 1978. A 4% allotment reserve and other expenditure controls contributed to funds available for a \$20 million sales and income tax reduction which was enacted during the second regular session of the 108th Maine Legislature. This is as much a tribute to the Legislature because while the Governor recommended it took the Legislature's approval and this became the first major tax reduction passed in the state's history.

The fiscal year ended with a general fund surplus of \$35.2 million.

Continued strong performance by the state's economy coupled with the administrations' cost controls and other fiscally responsible management practices balanced with meeting human needs, resulted in another \$20 million available for property tax reduction. During a special session of the Legislature called by the Governor, \$20 million of property tax relief proposed by the Governor and enacted by the 108th Maine Legislature making a total of \$40 million of tax relief enacted by the 108th Legislature and signed into law by the Governor.

Since that time, revenues for fiscal year 1979 have continued to out-pace estimates and through the first five months of the fiscal year, revenues were in excess of estimates by some \$12 million. Consequently, there is every reason to believe that there will be a substantial balance to begin the next biennium as of July 1, 1979.

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JAMES B. LONGLEY  
GOVERNOR

STATE OF MAINE  
OFFICE OF THE GOVERNOR  
AUGUSTA, MAINE  
04333

SEPTEMBER 1978

TO THE TAXPAYERS OF MAINE:

Once again I am pleased to report continued improvement in the financial health of your State Government. Financial accomplishments such as the following have further enhanced Maine's reputation for being fiscally responsible:

1) Reduction of General Bonded Debt Outstanding - During 1978 the State successfully issued \$19,305,000 of general obligation bonds and bond anticipation notes while retiring outstanding debt of \$21,375,000.

2) General Fund Surplus Doubled - Excess revenue collections and unexpended appropriations resulted in an increase in General Fund surplus from \$17.7 million to \$35.2 million. Approximately \$22 million of this surplus will be used to offset legislative appropriations for the fiscal year ending June 30, 1979.

3) Expenditures Represent Proportionately Smaller Share of Personal Income - While expenditures have been increasing, their acceleration has been at a slower rate than total personal income in the State.

4) Tax Reduction - The second regular session of the 108th Legislature saw the first major state tax reduction in Maine's history. Sales and income tax reductions in the amount of \$20 million will benefit all Maine taxpayers this year.

The emerging pattern of sound fiscal management in Maine State Government has favorably impacted investors' confidence and the business climate. Private enterprises are expanding, there is an influx of new businesses and for the first time in many years our June unemployment rate was lower than the national average.

This is good news, but we must continue to promote fiscal responsibility in all areas of government. Informed taxpayers, interested citizens and friends of Maine are encouraged to monitor future progress in this area.

Very truly yours

A handwritten signature in cursive script that reads "Jim Longley".

James B. Longley  
Governor



November 20, 1978

Governor James B. Longley  
Executive Department  
State House  
Augusta, Maine 04333

Dear Governor Longley:

As we near the end of this administration, we are pleased to report to you that the preparation of the budget to be presented to the Governor-elect is on target and that the State's financial picture for the transition is a positive one.

One cannot fully appreciate just how positive this picture is unless he reviews the events of the past four years and examines the steps which have been taken to bring fiscal responsibility and sound financial management to Maine State Government.

During the last four years, it has been proven that economy, efficiency and effectiveness can be brought to State Government and that money can be saved in government and the costs of government can be more closely monitored and administered.

This can be illustrated by the following which, we feel, are among the more significant financial achievements of the current administration:

1. Spring 1975 - The fiscal 1976/77 budget was balanced although it meant absorbing existing education spending deficits in excess of \$30 million. This is even more encouraging when it is considered that conditions which led to those deficits have been corrected.
2. Spring 1976 - A 7% voluntary expenditure reduction by all Executive Departments for the last half of fiscal year 1976 created a reserve against a possible revenue shortfall. This reserve was used to fund a built in deficit for fiscal year 1977. This deficit was a result of the legislative Supplementary Appropriations Act which was vetoed by the Governor but overridden by the Legislature.

Revenues met estimates for fiscal year June 30, 1976, in spite of legislative predictions that they would be up to \$20 million short.



3. Fiscal Year 1977 - During the year we successfully marketed \$15,405,000 of General Obligation Bonds while retiring outstanding debt of \$18,770,000.
4. Fiscal Year 1978 - A 4% allotment reserve and other expenditure controls contributed to funds available for \$20 million sales and income tax reduction.

Reduction of General Bonded Debt Outstanding - During 1978 the State successfully issued \$19,305,000 of General Obligation Bonds and Bond Anticipation Notes while retiring outstanding debt of \$21,375,000.

General Fund Surplus Doubled - Excess revenue collections and unexpended appropriations resulted in an increase in General Fund surplus from \$17.7 million to \$35.2 million. This amount is the next to largest surplus amount in the State's history.

Expenditures Represent Proportionately Smaller Share of Personal Income - While expenditures have been increasing, their acceleration has been at a slower rate than total personal income in the State.

Excess revenues and cost controls resulted in another \$20 million tax reduction (property tax) being enacted by a Special Session of the Legislature, while still leaving the new Governor and new Legislature a significant balance.

We understand that you will be meeting in the near future with representatives of Moody's Investors Service to discuss the State of Maine's efforts to regain a Triple A bond rating and felt this historical perspective might be helpful to you as well as Moody's.

Very truly yours,

John P. O'Sullivan  
Commissioner

Otto W. Siebert  
State Budget Officer

JPO'S/OWS:pkg

STATE EXPENDITURES

Expenditures indicate the actual costs of government. Maine State government expenditures have been held in check over the past few years, to the point where expenditures have increased at a slower rate than total personal income. Therefore State expenditures per \$1000 of personal income decreased over the period FY 1975 - 1978, as shown in Table 1.

TABLE 1Total State Expenditures per \$1000 of Personal Income

<u>Revenue Category</u>	<u>75</u>	<u>76</u>	<u>77</u>	<u>78</u>
State Expenditures <sup>a</sup> (Million)	\$714.3	\$756.6	\$818.1	\$915.7
State Exp. Per \$1000 Personal Income	\$147.30	\$140.80	\$135.70	\$135.60

- a. Includes all State expenditures from Federal and State revenues, excluding expenditures from the Uniform Property Tax in FY 1975-1978.

In recent years the State government has also gained a hard-earned reputation for being fiscally responsible. State expenditures have risen only moderately and State revenues currently show a healthy surplus over expenditures.



## FINANCIAL STATEMENT

Based on data as furnished for graph and chart purposes and submitted for use by John M. Robinson, Financial Consultant to the Governor.

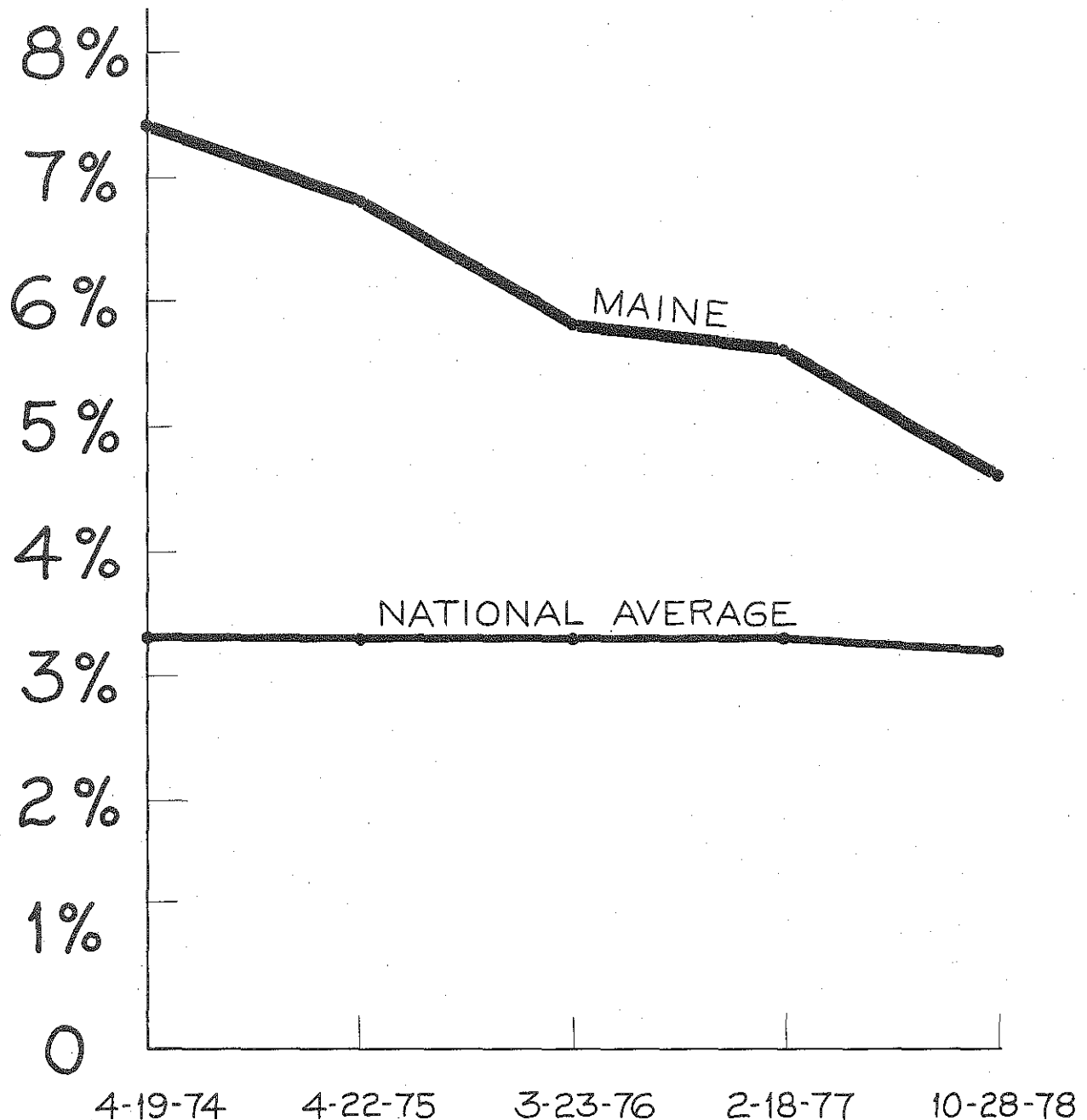
STATE OF MAINE DIRECT DEBT BURDEN  
(As a Percent of State Total  
Personal Income)

(See Exhibit<sup>#</sup>4)

The percentage of a state's total personal income which is required to meet debt obligations is a major indicator affecting the ability of any state to repay its indebtedness. Chart I on the opposite page shows that the State of Maine's situation in that regard has improved dramatically since 1974 and that it is well on its way to reaching the national average.

# STATE OF MAINE DIRECT DEBT BURDEN

As a % of State Total Personal Income



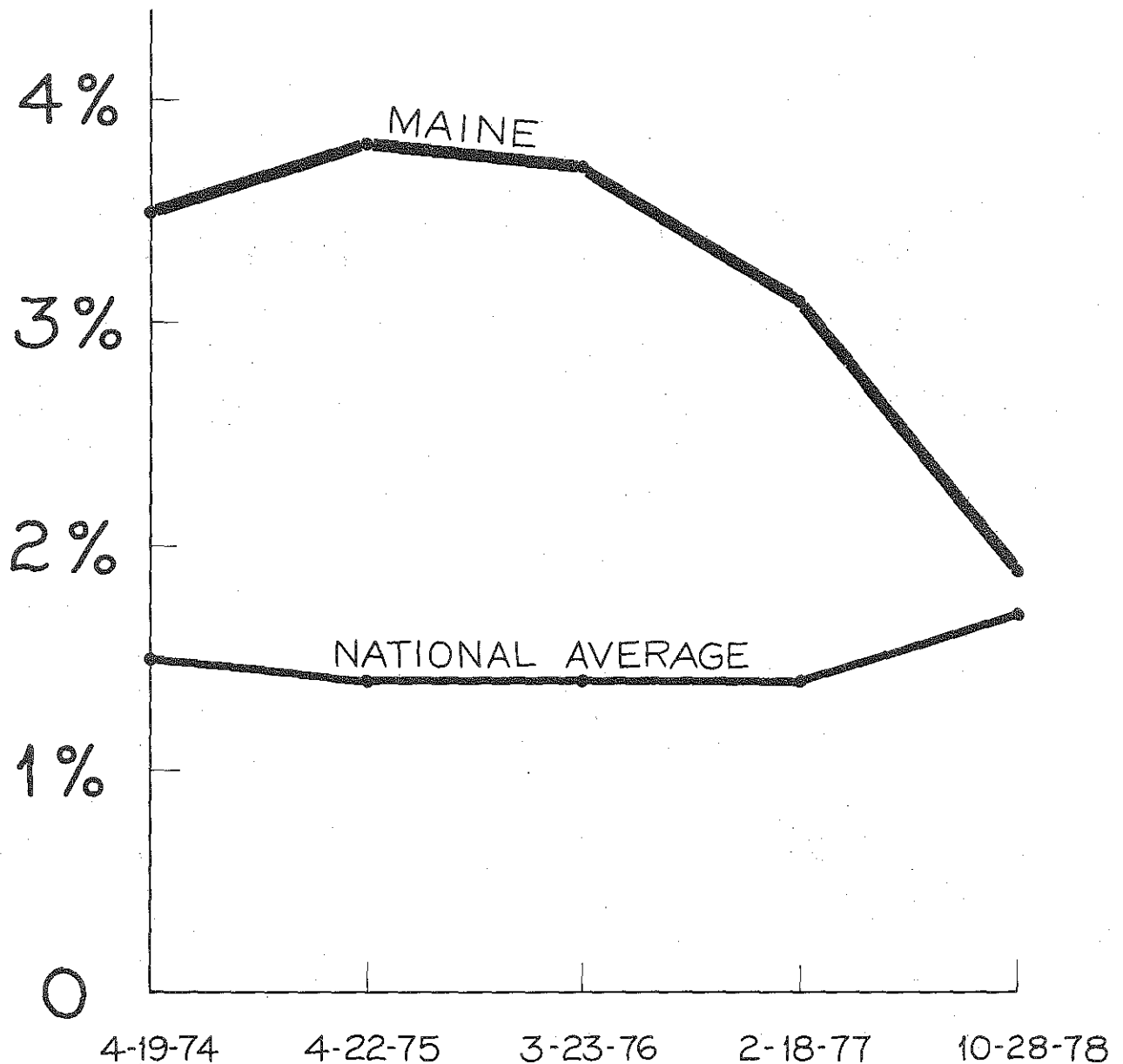
SOURCE:  
MOODY'S INVESTORS SERVICE INC.  
MUNICIPAL CREDIT REPORTS

STATE OF MAINE DIRECT DEBT BURDEN  
(As a Percent of State Valuation  
at 100 Percent)

(See Exhibit#5)

Another major factor used to determine a state's ability to incur and pay off its debts is the amount of the debt as a percentage of a state's total property value. Again, Chart 2 depicts that the percentage of Maine's total value that has to be committed to pay debts has dropped drastically since 1974, from 3.5 percent to less than 2 percent in 1978.

# STATE OF MAINE DIRECT DEBT BURDEN As a % of State Valuation (at 100%)



SOURCE:

MOODY'S INVESTORS SERVICE INC.  
MUNICIPAL CREDIT REPORTS



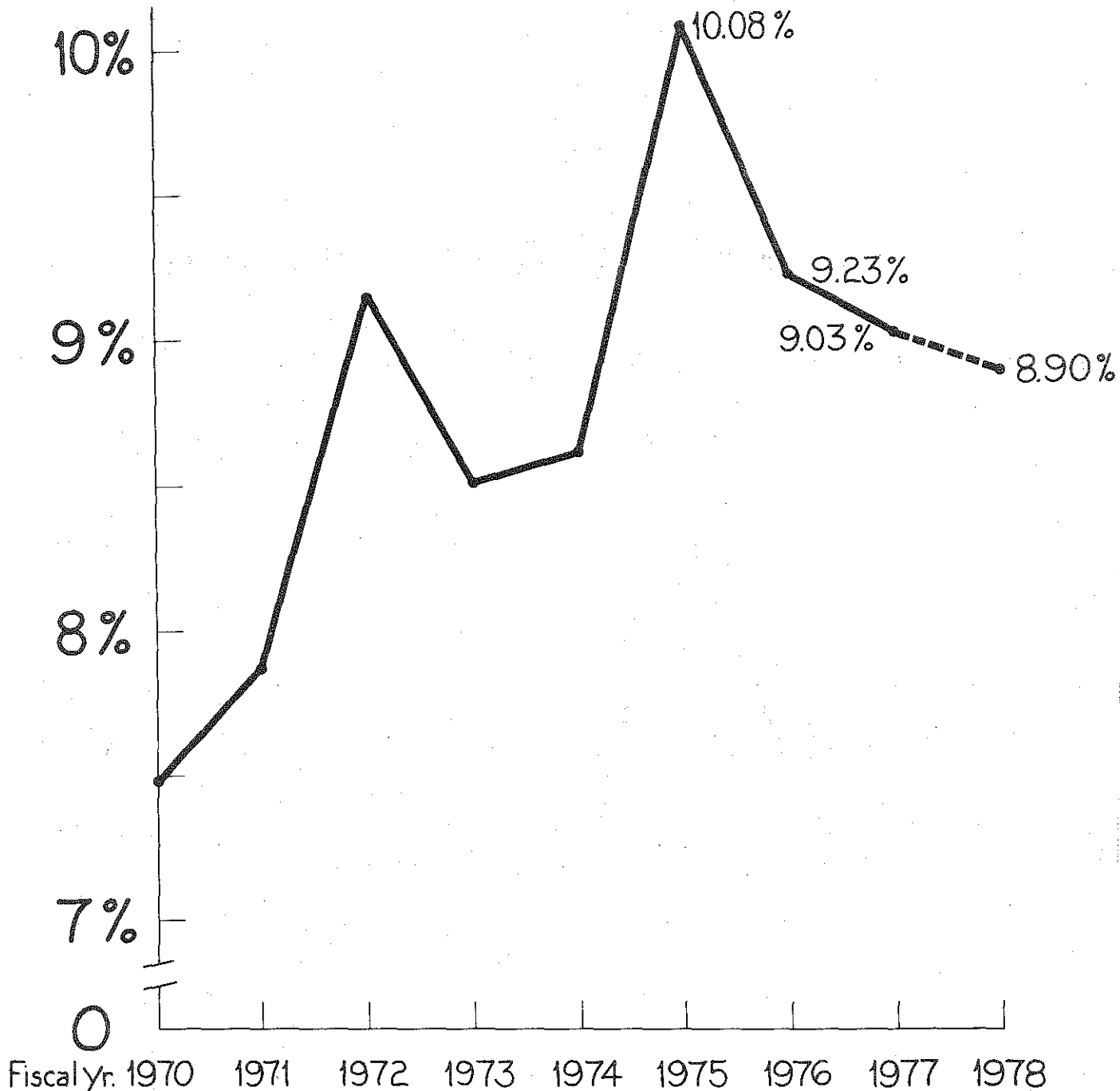
## ESTIMATED STATE TAX BURDEN

(See Exhibit#6)

Total Personal Income is generally recognized by economists as the best indicator by which to judge ability to pay for government's expenditures. Chart 3, therefore, paints an extremely positive picture for Maine's taxpayers. It shows that in 1974, it took 10.08 percent of the total personal income to fund state expenditures and that is projected to drop to 8.90 percent in 1978. The chart further shows that the estimated tax burden was 7.48 percent of total personal income in 1970 and by 1975 had reached 10.08 percent. Since that time, there has been a significant decline, dropping to 9.23 in 1976; 9.03 in 1977; and a projected 8.90 for 1978.

# ESTIMATED STATE TAX BURDEN

STATE EXPENDITURES  
(LESS FEDERAL REVENUES / TOTAL PERSONAL INCOME  
(excluding Uniform Property Tax)



SOURCE:

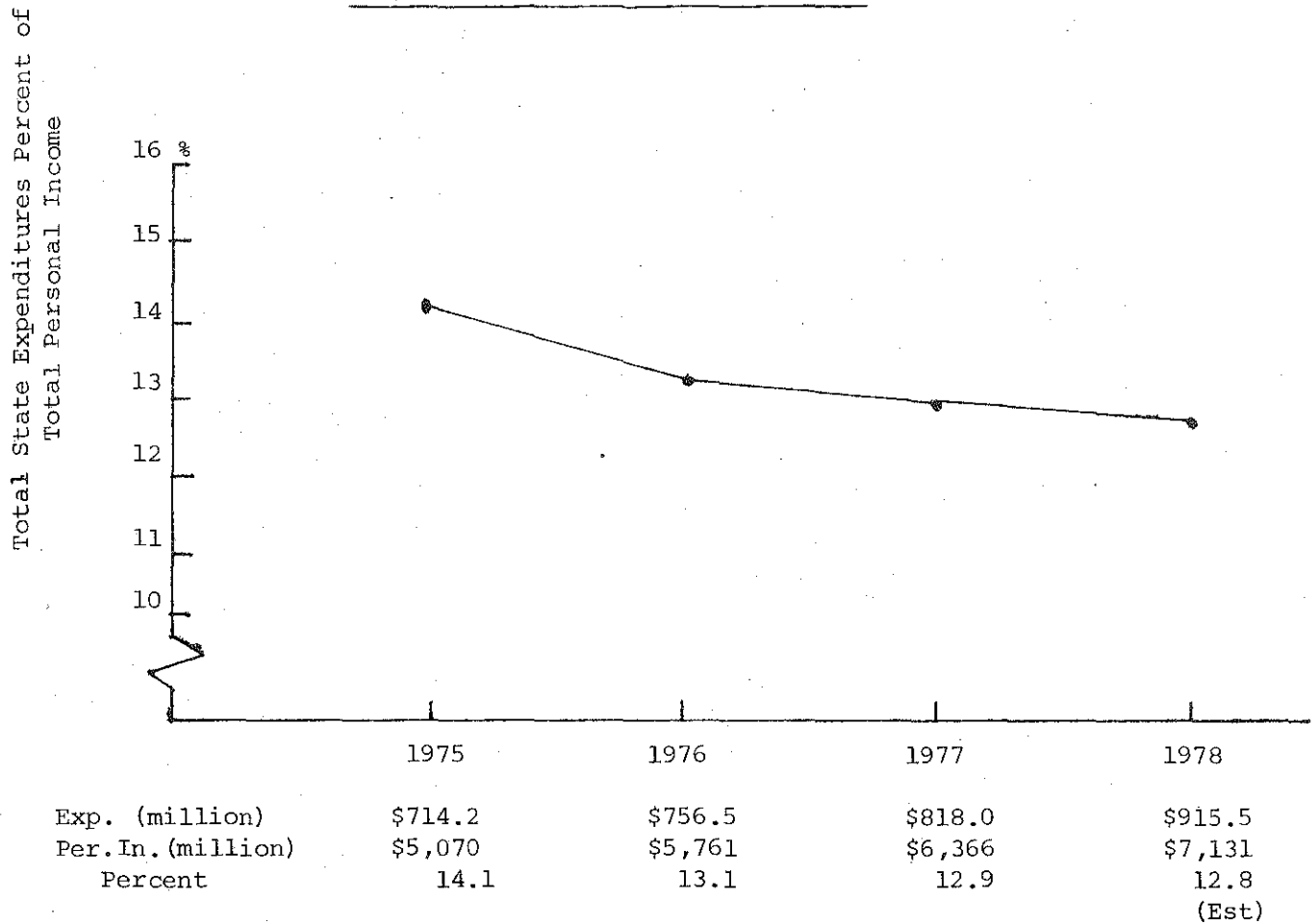
MAINE STATE PLANNING OFFICE REPORTS  
BUDGETARY PRIORITIES AND THE TAX BURDEN ~ OCT. 1, 1978

TRENDS IN TOTAL STATE EXPENDITURES  
(Total State Expenditures as Percent of  
Total Personal Income)  
(See Exhibit#7)

Maine State government expenditures have been held in check and are becoming a smaller proportion of total personal income in the State. In fiscal year 1977 total State expenditures were \$818 million or 12.9% of total personal income compared to 14.2% in 1975. Estimates for 1978 indicate expenditures will be about 12.8% of total personal income which shows strong fiscal responsibility is being exercised by both the Executive and Legislative branches of State government. Recent trends are illustrated in Chart 4.

# EXHIBIT # 7

## TRENDS IN TOTAL STATE EXPENDITURES <sup>a</sup>



a. Includes all State expenditures from Federal and State revenues. Excludes expenditures from Uniform Property Tax. 1978 estimate from Maine Department of Finance and Administration.

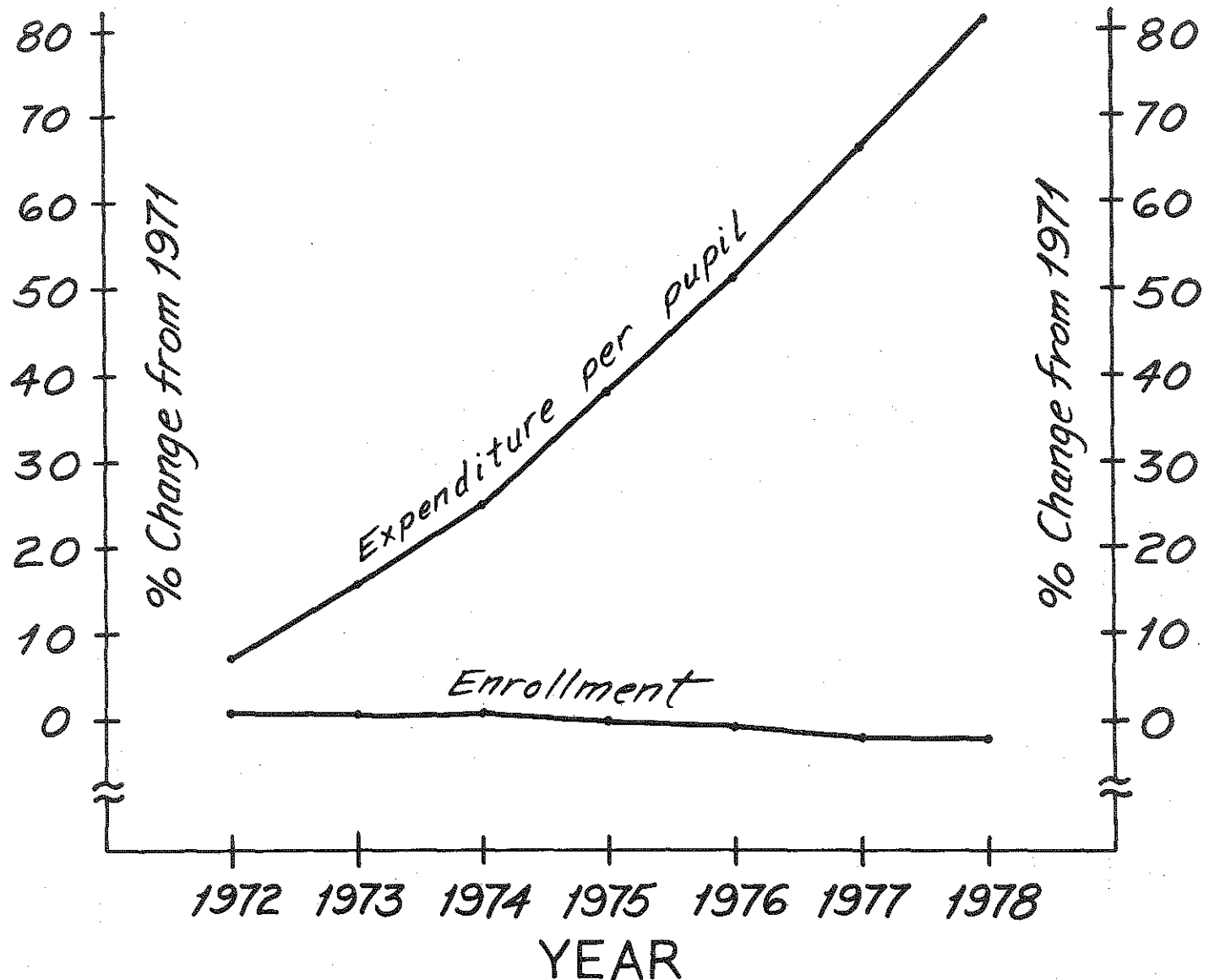
## TRENDS IN EDUCATION

(See Exhibit#8)

This graph, better than any words, demonstrates why the people of Maine may well have voted to repeal the Uniform Property Tax and why they are insisting on more local control of education spending. It shows the impact on the property tax attributable to education over-spending which has not only produced higher property tax, but a higher cost per pupil. This is due to the fact that while costs were climbing astronomically, enrollments were declining. We feel that controls which have been placed in the new education law will help narrow the gap between per pupil costs and enrollments, but it is clear that this is one area of spending which is going to require close monitoring.

EXHIBIT #8

% CHANGE IN ENROLLMENT  
VS. % CHANGE IN EXPEND/PUPIL  
BASE YEAR 1971





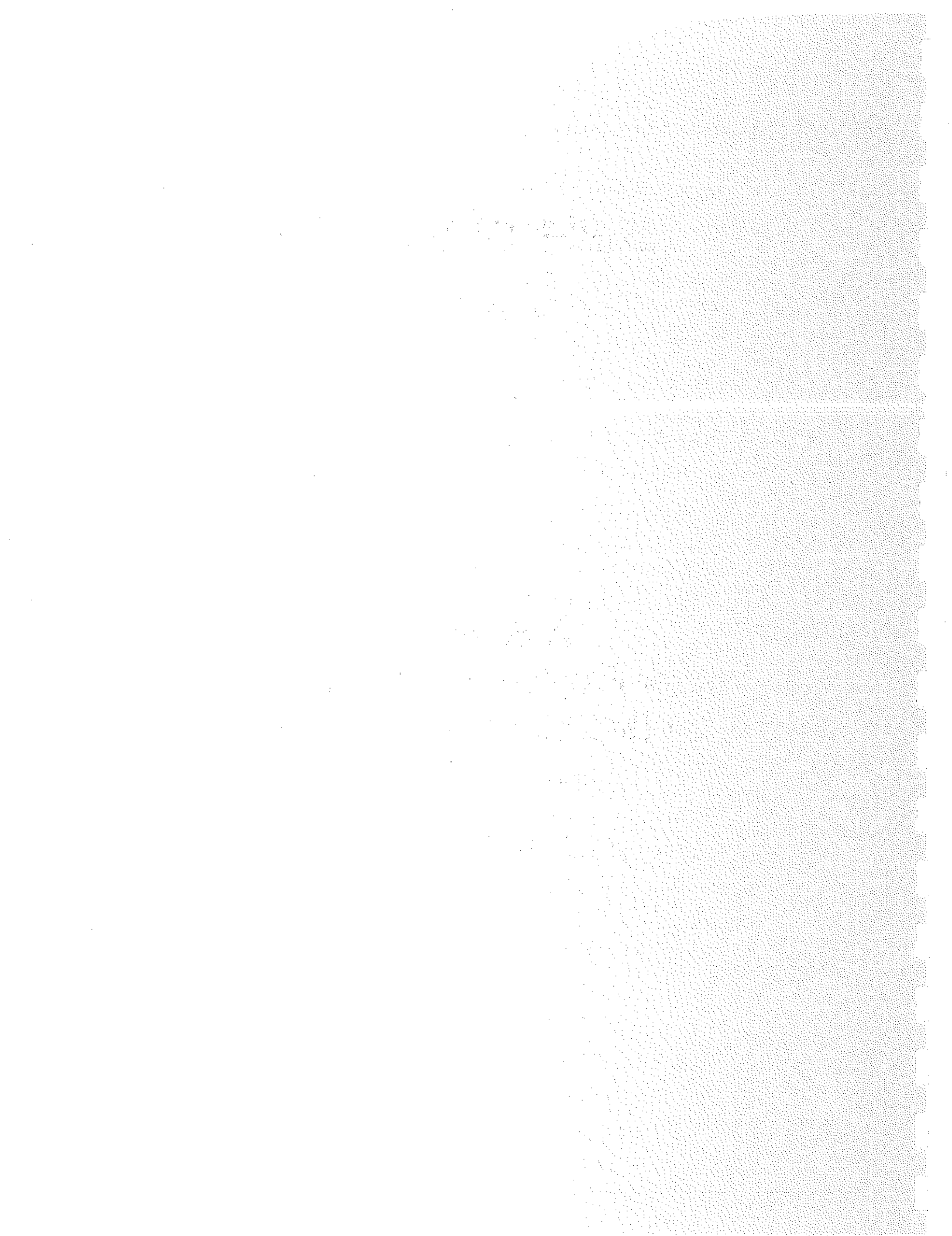
# State of the State

## PART II

A Summary of  
Major Program Accomplishments  
by Departments and Agencies  
of Maine State Government

January 2, 1975-January 2, 1979





## MAINE DEPARTMENT OF AGRICULTURE

1. Reorganization of administrative services activities of the Department.
2. Enactment of the Returnable Container bill and assignment of enforcement to the Department.
3. Transfer of all responsibility for poultry inspection, carried out by the Department since 1958, to the U.S. Department of Agriculture.
4. Potato industry task force reports on education, research and marketing.
5. Certification program for commercial and private pesticides applicators.
6. Employment of a plant pathologist by the Seed Potato Board and expanded potato disease research activities.
7. Initiation of "Taste of Maine" promotional programs for Maine farm commodities.
8. Publication of Maine-ly Agriculture.
9. Legislation providing a rebate for farm machinery and equipment under the sales tax law.
10. Merging of the activities of the Markets and Promotions Divisions.
11. Training of inspectors to enable cross-use for different inspection activities.
12. Two additional animal industry lab programs established.
13. Closer work with small farm groups in the State.
14. Decreased full-time staff -- from 307 for fiscal 1975 to 245 in October, 1978.
15. Decreased budget - from \$6.36 million from fiscal 1975 to \$6.18 million for fiscal 1978.
16. Creation of sheep industry task force.
17. ICC decision in a proceeding on feed grain rates, of which this Department was a party, has helped hold down two recent rate increases on Maine imports.
18. Refurbishing of Eastern States Exposition activities.

## DEPARTMENT OF CONSERVATION

1. Establishment of the Bigelow Preserve.
2. 1976 Budworm Act Recommendations for post 1981 policies.
3. Land Use Regulation Commission Comprehensive Land Use Plan, Permanent Standards and Permanent Zoning.
4. Program review of Maine Forest Service.
5. Recovery and management of the Public Reserved Lands.
6. Geological Survey five-year program plan.
7. Development of the Land and Water Resources Council to deal with Natural Resources Policies.

## CRIMINAL JUSTICE PLANNING AND ASSISTANCE AGENCY

1. Establishment of minimum mandatory training for correctional personnel
2. Legislative adoption of full fledged court administration
3. Development, promulgation and implementation of the Criminal Code and the Juvenile Code
4. Completion of a citizen based development of standards for Maine's Criminal Justice System
5. Completion of an integrated public safety communications system for all levels of government
6. Completion of a state based special drug enforcement program
7. Selected improvements in state and county correctional facilities and services

## DEPARTMENT OF DEFENSE

1. Maintenance of Military Bureau strength at approximately 95% of that authorized and place Maine in the upper 10% of all states in strength posture.
2. Continued high achievements by the Maine National Guard including assistance in emergencies from flooding throughout the State, a severe ice storm and blizzard along the southern coast, a large forest fire in the Millinocket area and in search for an infant child at Coburn Gore.
3. Continued excellence and national recognition by the Air National Guard.
4. Continuation of work by Civil Emergency Preparedness in coordinating the efforts of all agencies in natural disaster.
5. Preparation of a natural disaster plan for the State of Maine.
6. Installation of improved communications systems throughout the State.
7. Coordination for the training and handling and transportation of hazardous materials and other attendant actions coincident with hazardous materials.
8. Processed over 5000 claims from veterans, granted financial aid to almost 4000 veterans and their families and educational benefits to over 2000 persons.
9. Established a Small Business Loan Board and almost 2500 firms were certified for eligibility by the Bureau.

## DEPARTMENT OF EDUCATIONAL AND CULTURAL SERVICES

1. Establishment of an internal management system for gathering, analyzing, and accounting for local school expenditures in accordance with the Department's responsibilities under the school finance act.
2. The enactment of legislative changes which have placed the state on a sound fiscal basis in accordance with the school finance act.
3. Development of a departmental policy and procedure for communicating on legislative issues.
4. Development of and reliance upon both an internal and external advisory committee structure as well as an internal administrative/policy committee process.
5. Development and implementation of a comprehensive system for conducting regular performance appraisals of all department employees.
6. Development of a staff commitment to placing a greater priority on our technical assistance and service functions as opposed to a regulatory relationship with local school systems.
7. Development (still in final stages of refinement) of an internal system for monitoring and tracking of all program expenditures in relation to appropriations and quarterly allotment schedules.
8. Completion of a major assessment of basic skills in high school students in accordance with legislative directives together with the development and submission of comprehensive policy recommendations regarding a future state role in measuring student performance.
9. Substantial improvements have been made in the manner with which school construction projects are approved, authorized at the local level, and reimbursed in accordance with appropriate statutes. This improvement has been largely as a result of internal administrative and policy changes but has been supported by legislative changes in the construction statutes.

## OFFICE OF ENERGY RESOURCES

1. Preparation of a Comprehensive Energy Plan and Energy Emergency Plan.
2. Preparation of a strategy to diversify Maine's Energy Base.
3. Evaluation of the merits of alternate energy rate structures.
4. Preparation of a strategy to attract more research and development assistance.

## DEPARTMENT OF ENVIRONMENTAL PROTECTION

1. Established programs in cooperation with the industrial and commercial community of Maine to abate harmful air contaminants
2. Identified ozone as a contaminant that needed control, both inside and outside Maine, if the desired safe levels were to be achieved.
3. Initiated a program to eliminate open air and water polluting dumps as the first step in a long range program to develop and implement sound solid waste management practices.
4. Became the first state to reach a state-imposed deadline for pollution abatement; the first state to commit all its federally allocated funds for the construction of municipal wastewater treatment systems; and the first with significant industrial development to have all its major industries in compliance with the federal June 8, 1977 deadline for treatment of their wastes.
5. One of the most spectacular and nationally publicized results of Maine's success in cleaning up its waters was the return of Atlantic Salmon to many of its rivers and streams.
6. Continued commitment to restoring and retaining an environment consistent with a better quality of life for all Maine people.



## DEPARTMENT OF FINANCE AND ADMINISTRATION

1. Improved Financial Management practices.
2. Implementation of a standardization program for State purchases.
3. Preparation of program-oriented budget documents.
4. Research to reform personal income tax schedules for more tax equity.
5. Expansion of tax relief programs for Maine's elderly.
6. Replacement of costly State liquor stores with agency stores.

## DEPARTMENT OF HUMAN SERVICES

1. Proposed revision in Plumbing Code to reduce costs and eliminate red tape.
2. Established an Information and Referral System for public.
3. Established twenty-four-hour emergency services.
4. Established internal management committee to review contracts to eliminate waste and duplication.
5. Closed three permanent office locations and established itinerant offices that both reduce cost and bring service closer to the public.
6. Established Policy and Audit Committee with membership from the private sector to better define contractual relationships.
7. Reduced AFDC families from 25,000 to 18,000, reduced Food Stamp families from 50,000 to 28,000, the number of children in permanent custody of the state have been reduced from 2,700 to 2,500, and Medicaid eligibles have been reduced from 128,000 to 100,000. And collections from absent fathers for child support increased from \$600,000 to \$3. million a year.

## MANPOWER AFFAIRS

1. Reorganization program of the Bureau of Labor continuing the position of Deputy Director with the Director of Employment Standards.
2. Merger of Board of Elevator and Tramway Safety
3. Reorganization of the Employment Security Commission to help in the delivery of services to the public
4. Increased emphasis by the legal division to practice "preventive" law by attempting to identify and correct areas raising legal problems before litigation is reached and improving the general quality of work being produced by other divisions.
5. The number of individuals assisted by the Job Service division in job placements has increased, while at the same time, the total staff delivering this service has decreased. Of 143, 079 assisted in finding employment, 41,185 were individuals collecting Unemployment Insurance.
6. Extended coverage under the Employment Security Law to cover State and Local governmental entities, domestic workers and certain agricultural employees.
7. Major changes in the law concerning the disqualifications under the voluntary banking and misconduct sections.
8. During the economic recession of 1975-76, the Departments Unemployment Insurance system provided an economic line of defense against the adverse effect of unemployment.
9. The concept and design of a state-wide communications network to support job matching, monetary determinations and benefit payments.

## DEPARTMENT OF MENTAL HEALTH AND CORRECTIONS

1. Improve care of mentally retarded and entire mental health delivery system.
2. Consent decree has been settled and staff increased at Pineland and other institutions.
3. Prioritization of LPW funding for Pooler renovation and allocation of some Mental Health Improvement Funds have provided resources for the renovation of facilities for the geriatric program.
4. Report on the process for victim compensation.
5. Development of a Probation and Parole case management system to improve supervision and increase options for a given offender.
6. Expansion of foster care for juveniles.
7. Developed several alternative mechanisms for increasing the department's ability to handle offenders.
8. Provided rehabilitative services for mentally retarded inmates.
9. Established pre-release centers state-wide.
10. Obtain funding and break ground for a security unit at the Maine Youth Center so that severely acting out juveniles could receive proper care.

## DEPARTMENT OF PERSONNEL

1. Completion of job analysis and development of employee counseling.
2. Expansion of training programs
3. Implementation of employee productivity measurement programs.
4. Conducted elections and negotiated with State employees to begin implementation of the collective bargaining laws.
5. Publication of a monthly newsletter to all State employees.
6. Employee recognition program including long time service employees, excellence of service through the Distinguished Service Award Program and awards for cost saving suggestions.
7. Simplification and automation of the recruitment/examination selection process.
8. Preparation of accurate executive position descriptions for almost all of the upper level management positions in State Government.
9. Preparation of a single unified Management Information System which will service all aspects of Personnel Management in State Government.

## DEPARTMENT OF PUBLIC SAFETY

1. Completion of the Emergency Communications System resulting in State-wide coordination for law enforcement agencies.
2. Collection and analysis of data by the Uniform Crime Reporting Unit.
3. Establishment of toll-free emergency telephone lines throughout the State for public use.
4. Formation of a Drug Smuggling Unit within the Division of Special Investigation.
5. Development of an Underwater Recovery Unit with full diving equipment and suitable watercraft.
6. Reorganization of the State Police to be more responsive to citizens' needs and provide for better accountability and uniformity of supervision.
7. Establishment of the Division of Special Investigations on a permanent basis.

## PUBLIC UTILITIES COMMISSION:

1. Promulgated a general regulation regarding the deposit practices and termination procedures of the electric, telephone, and water and gas utilities in the State.
2. Established a 3 person division to handle complaints by utility customers regarding their bills under the general regulations.
3. Instituted major electrical rate reforms for CMP customers. CMP serves about 70% of the State's electric customers. The rate reform include time of day rates for 2,000 Central Maine customers on a first come, first serve basis.
4. Fuel Adjustment Clause - the Commission secured passage of a revised fuel adjustment clause which will remove the automatic pass-through fuel cost feature of the current clause. Under the new fuel adjustment legislation passed in 1978, which the Commission is now implementing, the fuel adjustment clause will be set by the Commission for a 12 month period. Changes will only take place in the clause after the Commission has approved an adjustment. The new clause should help stabilize electric bills in the State and put the Commission in a better position to review purchase policies for fuels by utility companies.

## STATE DEVELOPMENT OFFICE

1. Efforts to attract new industry to Maine resulting in a minimum of 10,000 new jobs.
2. Establishment of public-private partnership for tourism promotion.
3. Enhanced and strengthened relationship with the Maine business community by assisting in the areas of marketing, financing, expansion and employee training.



## STATE PLANNING OFFICE

1. Provided assistance to the Task Force on Regional and District Organizations.
2. Report of the Committee on Conservation and Development of Maine Coastal issues.
3. Adoption of a State-wide Housing Plan.
4. Establishment of a coordinated data center for public, private and agency use.
5. Developed a technical assistance program to assist towns in getting community development block grants.
6. Began a state-wide assesement of Maine's economy for policy development.
7. Began an assessment of rural development needs for Maine.
8. Implementation of the Natural and Critical Areas programs.
9. Implementation of a Coastal Zone Planning Program that will provide direct funding for Maine's coastal communities in areas of planning and economic development.
10. Preparation of a Comprehensive State Plans Inventory and began an assessment of State level planning activities to improve the system.
11. Assistance with preparation and implementation of the Commission on Maine's Future Report.
12. Administration of the Governor's EDA discretionary grants for Maine's communities.
13. Provided direct assistance to various individuals and town officials on matters related to the subdivision law, local zoning ordinances, building codes, and state laws such as this Site Location Act and the Great Ponds Act.

## DEPARTMENT OF TRANSPORTATION

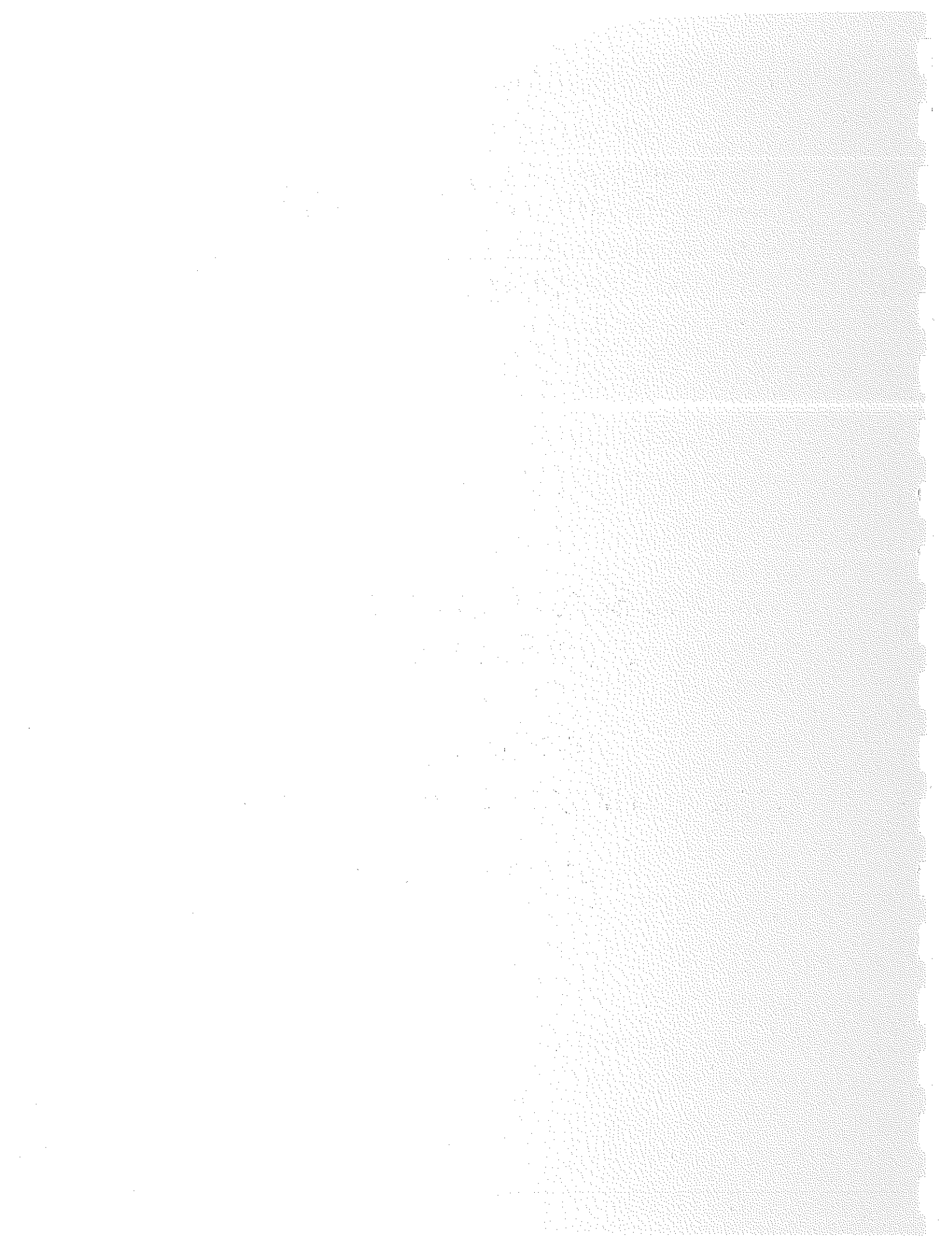
1. Preparation of port development strategy for major expansion of of cargo handling facilities in Maine
2. Efforts to implement programs to reduce billboards
3. Implementation of Highway Improvement and Maintenance & Resurfacing Programs
4. Reduction in future tax and bond burdens of Maine motorists
5. Efforts to achieve equitable ICC transportation freight rates
6. Completed a State Rail Plan for Maine to upgrade rail industry and infrastructure
7. Completion of the Maine Airport System Plan to encourage airport development



# State of the State

## PART III

A Final Status Report to the People  
of the State of Maine  
on  
The Halfway Point:  
Goals and Major Activities for 1977-1978  
January 2, 1979



## REPORT ORGANIZATION AND IMPLEMENTATION PROGRESS

The following report is organized by Departmental activities and then by program activity. In the original Halfway Point dated March 4, 1977, we cited four major governmental purposes:

- I. Government Operations
- II. Economic and Natural Resource Development
- III. Human Resources
- IV. Conservation of Natural Resources

Within each major governmental purpose, we further defined specific goals and major action items. The major goals were as follows:

### I. Government Operations

#### Goal #1:

*Improve the service and regulatory functions of state government through reorganization of administrative agencies for increased efficiency and effectiveness. Review state programs and regulations for need and adequacy.*

#### Goal #2:

*Improve management of state finances to assure the efficient use of taxpayers' money and to minimize the need for more tax dollars or State bonded indebtedness.*

#### Goal #3:

*Develop a modern, effective personnel system.*

#### Goal #4:

*Assure utilization of available funds for programs, plans or projects which will have the greatest benefit for the people of Maine.*

Goal #5:

Reform our state and municipal tax system to provide equity and the lowest possible per capita tax burden for Maine citizens.

II. Economic and Natural Resource Development

Goal #1:

Improve Maine's competitive position as a place to do business, by controlling the costs and increasing the convenience of establishing, expanding, and operating business ventures in the State. Strengthen the capabilities of the State's regulatory agencies affecting business to act professionally, fairly and quickly without imposing any additional restrictions on Maine businesses and citizens unless they are absolutely necessary. Provide objective economic analyses and supporting data to the Executive and Legislative branches of government so that they are aware of the potential effects of their actions on Maine's economy and its business climate.

Goal #2:

Identify key development opportunities and problems and promote complementary public and private action to meet them. Encourage self-sustaining economic growth and development in Maine which brings new opportunities to areas of chronic unemployment, underemployment and low personal income.

Goal #3:

Assure a supply of energy, at costs of least competitive with those of other states, which is adequate for the future health and economic welfare of the people of Maine.

Goal #4:

Further the development of a reliable, convenient, cost-effective transportation system for the efficient movement of goods and people.

Goal #5:

Assure a plentiful supply of capital of all types to finance continued business expansion in Maine.

Goal #6:

Encourage the conservation, higher use and beneficial economic impact of the State's existing natural resources.

III. Human Resource Development and Protection

Goal #1:

Improve the delivery system of social service programs to make them more responsive to the needs of the client populations served. Upgrade services by better utilization of available resources.

Goal #2:

Eliminate abuses within Human Services programs to provide additional resources for people with the greatest need for assistance.

Goal #3:

Create a human environment in which Maine's elderly can live in peace and dignity.

Goal #4:

Improve the capability of Maine state government to protect the public and enforce the laws of the State. Restructure and better utilize the present correctional institutions, and strengthen those laws and judicial



processes applicable to criminal offenders.

Goal #5:

Help Maine citizens acquire the skills necessary to find and hold a useful, productive job, thereby fostering the achievement of every individual's potential and creating a skilled labor pool for private business.

Goal #6:

Provide Maine citizens with high quality educational and cultural services through the best use of the financial resources available.

Goal #7:

Protect citizens of Maine from unfair and deceptive business practices.

#### IV. Conservation of Natural Resources

Goal #1:

Establish clear policies for the use of Maine's land and water resources and insure that major state activities are consistent with these policies.

Goal #2:

Conserve the renewable natural resources of the State whenever possible. Preserve the non-renewable resources whenever possible.

Goal #3:

Improve and expand opportunities for outdoor recreation. Improve the visual quality of our state.

Goal #4:

Develop a state-wide, integrated comprehensive land and water resources inventory program which will support all State natural resource activities.

For each of these major goals we identified specific action items. The first progress report on these actions was released on September 30, 1977. In that report, we listed the status of each item by major governmental purposes as previously noted. In order to show the progress made by individual agencies in achieving our major action agenda, the first set of charts indicate the following:

1. Responsible Department/Agency
2. The Major Governmental Purpose Being Addressed
3. The Specific Goal and Action
4. A Timetable and Status of those Actions
5. Clarifying Remarks

The second series of charts present the same material. However, it is organized in the same manner as the September 30, 1977 Progress Report, in order to provide a cross index for easier reference. This second series also provides an alphabetical reference source by department as contrasted with the purposes approach in the first series.



## HALFWAY POINT REPORT

### STATUS OF ACTIVITIES

BY

- (1) MAJOR GOVERNMENTAL PURPOSE
- (2) MAJOR DEPARTMENT

### STATUS CODE

- I - FULLY IMPLEMENTED
- I/P - PARTIAL IMPLEMENTATION, ONGOING  
ACTIVITY REQUIRED
- P - IN-PROCESS OF IMPLEMENTATION
- S - PROPOSAL UNDER STUDY
- S/R - LEGISLATION REJECTED; ALTERNATIVES  
BEING EXAMINED
- R - LEGISLATION REJECTED



HALFWAY POINT REPORT

STATUS OF ACTIVITIES

BY

(1) MAJOR GOVERNMENTAL PURPOSE



# The Present Status of Specific Goals and Major Activities

## Purpose 1 - Government Operations

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
1	1	Reorganized plan for human services	Depts. of Human Serv.*, Mental Health & Corr.	P	Study completed; study orders were delivered to Legislature 1/78; work plan in preparation
1	2	Task Force to evaluate substate agencies	Legislature, SPO, Task Force		Task Force Report has been issued. Legislation will be presented to 109th Legislature.
1	3	Task Force study of natural resource agencies	Legislature, Task Force DOC*	S	Reorganization legislation for DOC only; did not involve task force; design on future action needed regarding a Department of Natural Resources.
1	4	Pilot regional service center	Governor's office*, SPO, BPI, participating agencies	S	Report to Governor on cost of meeting alternative space requirements has been submitted.
1	5	Replace costly state liquor stores with agency stores	Legislature, Dept. of Finance and Admin.*	I	This is being implemented. Anticipate more agency stores in near future. First year opened 29 agency stores closing 7 State stores.
1	6	Sunset Law	Legislature	I	Sunset Law enacted. Agency implementation/cooperation now required. The first justification reports are due Oct. 31, 1978. It is important to receive guidelines which are scheduled for production in May as early as possible so that we can have sufficient lead time to develop the report.
1	7	Review of agency rules and regulations	Legislature	P	By January 14, 1978 every agency shall submit to the Legislature a copy of each rule promulgated by it which is in effect in 1/78.



# The Present Status of Specific Goals and Major Activities

## Purpose 1 - Government Operations (page 2)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
2	1	Incorporate State Treasurer into Dept. of Finance & Admin.	Legislature, Finance & Admin.*	S/R	Decision of future action needed. 108th rejected Legislation to implement. Further study for legislation and more support.
2	2	Standardization program for State purchases	Dept. of Finance & Administration*	I/P	Implementation has taken place in some areas and will continue.
2	3	Limit new bond issue to the amount annually authorized or to self liquidating projects	Legislature, Dept. of Finance & Admin.	P	L.D. accomplishes part of this action. Chapter 367, Public Laws. However, the L.D. was amended so that some of the original intent of the Task Force is not incorporated into the law. Consideration should be given to submitting additional legislation which would enact the intent deleted by the 108th Legislature. This action will have been affected through fiscal year 1978.
3	1	Conduct elections & negotiate with State employees	Off. of Employee Relations Dept. of Personnel	I	Negotiations completed, contract signed with State Troopers Association and Council 74, AFSCME for institutional employees, Bargaining started in October, 77, with MSEA for prof. and tech., Supvr. adm., and law enforcement
3	2	Expand training programs	Dept. of Personnel & Education & Cult. Svcs., all agencies	I/P	L.D. 1772 will be resubmitted. Established mechanisms administratively. Programs to implement this and initial supervisor training have begun. L.D. #1772 is being redrafted for submission to the 109th legislature. Programs to initiate supervisor training and need assessment have been completed. Actual training to begin in July.

Purpose 1 - Government Operations (page 3)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
3	3	Employee productivity measurement programs	Dept. of Personnel* all agencies	I/P	Performance appraisal task force has completed work; recent legislation will require reorientation and training. Training for supervisors (raters) is complete. Training for non-supervisors will be completed by May, 1978. System becomes fully operational 7/1/78.
3	4	Job analysis, employee counseling	Dept. of Personnel*	I/P	Job analysis is complete, now seeking funds to develop counseling program. Employee counseling is an integral part of the performance appraisal system using job descriptions, task statements and performance standards as the basis. Job analysis is likewise aided by this effort.
3	5	Newsletter	Dept. of Personnel*	I	Published monthly. Will seek to improve or substitute with more professional state employee news vehicle.
3	6	Employee Recognition	Dept. of Personnel	I	The Governor has implemented 3 devices to recognize employees (1) for long time service through award of certificates recognizing employees with 20, 25, 30, 35 and 40 or more years of service, (2) for excellence of service through a Distinguished Service Award Program, and (3) for costs savings ideas with periodic awards for costs savings suggestions.
3	7	Recruitment/Examination Selection Process Simplification and automation	Dept. of Personnel	I	The Job Analysis Section of the department is in the process of simplifying and automating aspects of the Recruitment/Examination and Selection processes used by the State Civil Service System. The project is funded by an IPA grant and has already greatly reduced the time it takes to hire classified employees. When completed the process should take about 3 weeks start to finish to fill any classified job in State government. Jobs serviced by valid registers will be fillable overnight.

Purpose 1 - Government Operations (page 4)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
3	8	Executive Position Descriptions	Ongoing	I	Accurate Executive position descriptions are now available for almost all of the upper level management positions in State government.
3	9	Totally Integrated Employee Information System	Ongoing	I/P	Budget, Personnel, Accounts & Control and Retirement are working with Central Computer Services to create a single unified Management Information System which will service all aspects of Personnel Management in State government. When completed the unified system will eliminate the file overlap and multiple entry aspects of the current system.
4	1	Focus state expenditures through program evaluation	Governor's Office, Bur. of Budget*, SPO*, all depts.		Halfway Point gives major goals and actions. Legislature is reviewing proposed changes in budget and planning systems.
4	2	Program budgeting	Dept. of Finance & Adm.*, agencies	I	Budget document is now program-oriented.
4	3	Consider all financing resources in State budgeting and appropriations	Governor's Off. Dept. of Finance & Admin.	S/R	Decision on future action needed as L.D. 1777 failed during the First Regular Session.

Purpose 1 - Government Operations (page 5)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
3	3	Employee productivity measurement programs	Dept. of Personnel*, all agencies	I/P	Performance appraisal task force has completed work; recent legislation will require reorientation and training. Training for supervisors (raters) is complete. Training for non-supervisors will be completed by May, 1978. System becomes fully operational 7/1/78.
3	4	Job analysis, employee counseling	Dept. of Personnel*	I/P	Job analysis is complete, now seeking funds to develop counseling program. Employee counseling is an integral part of the performance appraisal system using job descriptions, task statements and performance standards as the basis. Job analysis is likewise aided by this effort.
3	5	Newsletter	Dept. of Personnel*	I	Published monthly. Will seek to improve or substitute with more professional state employee news vehicle.
4	1	Focus state expenditures through program evaluation	Governor's Office, Bur. of Budget*, SPO*, all depts.		Halfway Point gives major goals and actions. Legislature is reviewing proposed changes in budget and planning systems.
4	2	Program budgeting	Dept. of Finance & Adm. *, agencies	I	Budget document is now program-oriented.
4	3	Consider all financing resources in State budgeting and appropriations	Governor's Off. Dept. of Finance & Admin.	S/R	Decision on future action needed as L.D. 1777 failed during the First Regular Session.

The Present Status of Specific Goals and Major Activities

Purpose 1 - Government Operations (page 6)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
4	4	Support report of Commission on Maine's Future	Governor, Commission*, Legislature, SPO	I	Final report completed. SPO, Land & Water Resources Council, and Cabinet Committees responsible for items needing immediate implementation.
4	5	Local & regional input in formulation of state programs & budget	SPO*, Dept. of Finance & Admin., Governor's Off. Legislature	I/P	Revised Executive Order #1 FY 77/78 requires all state plans to be submitted to the Clearinghouse for local review and comment.
5	1	Undedicate state property tax from financing only education programs	Governor*, Legislature	I	With the repeal of the Uniform Property Tax for education, this action is no longer necessary.
5	2	Set upper limit on state spending early in legislative session	Governor*, Legislature	S/R	L.D. 1671 was rejected by the Legislature although recommended by Budget Task Force.
5	3	Submit omnibus tax bill along with State budget to show local/state tax mix	Governor*, Legislature	S/R	Decision on future action needed. L.D. 1740 was redrafted into L.D. 1848-Governor vetoed because redraft changed intent of bill.
5	4	Improve property tax administration on large plants	Dept. of Finance & Adm.*, Legislature	S/R	Decision on future action needed. Recommended by Select Committee on Property Tax Valuation. To provide assistance to municipalities in the valuation of industrial property and improve the equity of property taxation at both the State and local level. Legislation was submitted through the Governor's Program but rejected by the Legislature.

Purpose 1 - Government Operations (page 7)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
5	5	Retain inventory tax for 1 year to allow vote on local option	Legislature, Constitutional referendum	S/R	Administration prepared the L.D. but failed of passage. No follow up recommended.
5	6	Amend personal income tax schedules for more equity	Legislature, Finance & Administration*	I	Tax reduction Act of 1978 (L.D. 1948, Chapt. 686, Public Law) partially addressed this problem.
5	7	Exempt residential electricity from sales tax	Legislature	I	Included in the Governor's budget but failed to pass during the First Regular Session. First 750 KWH exempted in L.D. 1948 during the Second Regular Session as part of the Tax Reform Bill passed.
5	8	Expand tax relief for elderly	Legislature, Finance & Admin.*	I	Enacted in Part II budget, several bills on this subject were introduced.
5	9	Continue & improve current use taxation	Dept. of Agriculture*, Conservation*, Legislature	P	Revision of law by First Session, 108th Legislature stimulated additional farmer participation.
5	10	Provide tax relief for Maine citizens.	Legislature, Finance and Administration	I	The Special Session of the 108th Legislature enacted a program to return \$20M to alleviate the burden of taxation on owners and renters of Maine homestead.

## The Present Status of Specific Goals and Major Activities

### Purpose II - Economic & Natural Resource Development

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
1	1	Promote Federal policies to enhance State's economic position	Governor, Cabinet*	P	Action taken on several issues (e.g., Loring, Indian Land Claims, Immigrant Labor Policies). Continuing actions to be taken as needed as a result of work to develop a State growth and development strategy and President's urban strategy.
1	2	Present balanced budget without new taxes	Governor*, Legislature	I	Governor's budget and subsequent Appropriation Acts accomplished this objective for the 1978-1979 biennium.
1	3	Council of Economic Advisors	Governor, Legislature	S	Passed to be engrossed in the Senate, killed in the House. Not reintroduced.
1	4	Streamline land use regulation system	Land & Water Resources Council*, agencies, Legislature	I	L.D. 476 formalizes one stop permit system. Administrative efforts to let contract for further study of refinements and simplification have been approved by the Commissioners and Land and Water Resources Council. Contract process denied by Contract Review Committee.
1	5	Provide additional staff & resources to PUC	Legislature	I	
2	1	Prepare State growth & development policy	Commission on Maine's Future*, SPO, Cabinet	I	Final report of Commission on Maine's Future completed. Recommendations to be followed by any necessary administrative and legislative actions, and appropriate coordination and follow-up by SPO, the Cabinet and the Land & Water Resources Council.
2	2	Establish Maine Development Foundation	Governor*, Legislature	P	President has been hired. fund-raising has begun. Additional \$100,000 appropriated. Operations plan adopted; office opened at One Memorial Circle.

Purpose II - Economic & Natural Resource Development (page 2)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
2	3	Public-Private partnership for tourism promotion	Governor, SDO*, Legislature	I/P	\$400,000 for the biennium in Part II budget. SPO working with Maine Publicity Bureau to implement.
2	4	State policies for coastal conservation & development. Heavy industry cumulative effects of development.	SPO, SDO, Adv. Committee on Coastal Cons. & Dev.* OER, DOC, DEP	P	Policy studies completed on the following issues; tourism, fisheries development, heavy industrial siting, means of addressing cumulative growth, port development, and information transfer. Legislation will be prepared for 109th.
2	5	Target industries list	SPO, SDO*	P	Research and recommendations have been prepared by the Economic Planning Division of the State Planning Office.
2	6	Support on-shore development related to OCS petroleum resources	SPO*, SDO	P	Service base promotional brochure published 6/77 OCS planning book published, continuing assistance being rendered to towns.
2	7	Short range port development strategy	SPO, Dept. of Transportation, Governor, Legislature	P	The Phase I report has been prepared. Contract awarded to study feasibility of major expansion of cargo handling facilities. The Port Feasibility Study was completed for major expansion of cargo handling facilities. Recommendations are being reviewed. DOT will be submitting legislation to implement recommendations of the Coastal Committee for the construction of fish piers. Both private and public post-secondary students eligible.
3	1	Comprehensive energy plan & annual updates	Office of Energy Resources	I	
3	2	Strategy to diversify energy base	Office of Energy Resources	I	Completed-Part of the State Energy Policy, Promulgated by Executive Order No. 3 FY 77



# The Present Status of Specific Goals and Major Activities

Purpose II-Economic & Natural Resources Dev. (page 3)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
3	3	Evaluate electric load management techniques	Office of Energy Resources, PUC*	P	In the last Central Maine Power Company rate case that was decided in October, 1978, the Commission ordered CMP to offer to 2,000 residential customers on a first come first serve basis, a time of day rate. The Commission also ordered a flat energy charge to replace CMP's historic declining block electric rates. No decision was made on commercial rate to structures in the latest rate case. However, the Commission ordered CMP to file by January 1, 1979 flat energy rates for commercial customers as well as a time of day rate for such customers.
3	4	Strategy to attract energy research funds	Office of Energy Resources	I/P	Small scale State/Federal research and development grant program is continuing. OER continuing to monitor DOE request for proposals and to help applicants prepare proposals. Three small hydro-restoration feasibility studies have been funded in Maine by DOE, as have several wood energy projects, including a study by Wheelabrator-Frye for a 50 MW woodfired electric generating station. Several solar projects have also received Federal funds, all of the above being accomplished with support from OER.
4	1	Emphasize maintenance and replacement of transportation network	Dept. of Transportation	I	Legislature has passed Highway Improvement and Maintenance & Resurfacing Programs.

Purpose II-Economic & Natural Resources Dev. (page 4)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
4	2	Reduce future tax & bond burdens of Maine motorist	Depts. of Trans.* and Finance & Admin.	I	Highway Program authorized by the Legislature will not require an increase in highway user fees. Bond issue that has been authorized for referendum approval approximates the amount of bonds being retired during the biennium.
		Re-examine fee system of the Maine Turnpike Authority	Dept.s of Trans., Legislative Transportation Committee*	S	Options regarding the operation of the turnpike evaluated for the special session. Enacted Legislation requires additional study of proposed barrier toll system and related fees.
4	3	Achieve equitable ICC transportation freight rates	Dept. of Transportation* Governor, Dept. of Agriculture	P	Cases are before ICC. Initial decision for modest lowering of rates appealed as inadequate relief.
4	4	Review past studies of East-West Highway	Dept. of Transportation	S	A draft report has been completed by the Department which summarizes the history of the east-west highway proposals and recent developments. Will be circulated for review and comment.
4	5	Upgrade rail industry & infrastructure	Dept. of Transportation	I/P	State Rail Plan for 1977 completed and Plan is being updated for 1978.
4	6	Encourage airport development programs	Dept. of Transportation*, SDO	P	DOT participates with local airport owners in making master plans. The Maine Airport System Plan has been completed and accepted.

# The Present Status of Specific Goals and Major Activities

## Purpose II -Economic & Natural Resources Dev. (page 5)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
4	7	Encourage flexibility of Federal airport funds	Dept. of Transportation*, SDO	P	The Department of Transportation is working with both the American Assoc. of State Highway and Transportation Officials and the National Assoc. of State Aviation Officials regarding airport improvements.
5	1	Analyze present & future capital needs	SPO	I	Completed. Major need documented for business assistance and equity funds to be filed by the Maine Development Foundation and the Maine Capital Corporation.
5	2	State-level industrial bonds	Legislature, MGA*	P	Chapt. 489, Public Laws 1977, An Act to Improve the Effectiveness of the State's Development Financing Mechanism has not yet been implemented. As stated in the Authority's Investment Plan for 1978, a copy of which was delivered to the Governor on 1/5/78, additional personnel will have to be hired before this legislation can be implemented. Efforts to hire additional personnel were commenced in December. Hopefully people will be on board by May 15, if so implementation will probably take place in the second quarter of Fiscal Year 1979.
5	3	Eliminate referendum requirement for municipal revenue bonds.	Legislature	I	Replacement safeguards enacted to assure accountability of local officials.

Purpose III - Human Resource Development & Protection

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
1	1	Joint research, planning and evaluation effort	Dept. of Human Services, Mental Health & Corr. Educ. & Cult. Services	I/P	Joint research, planning, and evaluation effort has been implemented. A formal structure has been formed and many activities are in process.
1	2	Expand & improve children's protection services program	Legislature, Dept. of Human Services*	I	Has been implemented and will be incorporated in next General Fund budget. Monies for 1978-1979 approved in L.D.2195.
1	3	One major mental health institution	Legislature, Governor's Office, Dept. of Mental Health & Corrections	P	Development of community based alternatives to institutional care is being carried out through legislative appropriation for alternative transitional living programs and the community support system project. These are viewed as major components of initial implementation phases.
1	4	Geriatric & Autistic Center at BMHI	Department of Mental Health & Corrections	P	The 108th Legislature, LPW funding prioritized by the Governor for Pooler renovation, and allocation of some Mental Health Improvement Funds have provided resources for the renovation of facilities for the geriatric program. Some unused wards are being refurbished to house patients during renovations. Resources are being sought for renovations needed to expand an existing autistic unit. BMHI has received a 2 year accreditation from the JCAH.

# The Present Status of Specific Goals and Major Activities

## Purpose III - Human Resource Development & Protection (page 2)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
1	5	Increase staff at Pineland & other institutions	Legislature, Dept. of Mental Health & Corrections	I	The Legislature, with the support of Governor Longley, has authorized and funded 61 additional positions at Pineland which will be filled in 1978. Twelve speciality professional positions have been authorized to begin on July 1, 1979.
1	6	Client Bill of Rights	Legislature, Depts. of Human Serv. & Mental Health & Corrections*		L.D. 2067 was withdrawn in 2nd regular session. Bill will be rewritten and reintroduced in the next session.
2	1	Controls on costs of medical care program	Dept. of Human Services	P	Still in process. Contractor has been selected and computer programming for implementation of system is in process. Most optimistic date for completion is 11/1/78.
2	2	Remove ineligible recipients from AFDC	Dept. of Human Services	I/P	70 additional staff have been added to increase surveillance, error rates substantially reduced.
2	3	Insure accountability of absent parent	Legislature, Department of Human Services	I	11 field investigators have been added in last 2 years, plus 8 administrative hearing officers; significantly more money is being collected from fewer absent parents.
3	1	Free drugs for elderly	Legislature, Gov. Office, Dept. of Human Serv.*	I	Has been implemented and will be expanded in July 1978 as a result of L.D. 1973.

Purpose III - Human Resources (page 3)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
3	3	Review Lifeline electric rate program	Legislature, PUC*	S/R	The Commission presented its report on the demonstration lifeline electric rate program conducted during 1976 to the Legislature as required. Legislation was presented during the first regular session of the 108th Legislature to continue the lifeline electrical service program, but was indefinitely postponed. Central Maine Power Co., in its latest rate case before the Commission proposes a temporary reduced rate for those qualifying as elderly and low income customers. The Commission rejected CMP proposed lifeline rate which was included as a part of its last major rate request. The basis for the Commission's decision was essentially that electric rates should be based upon the economic cost of serving customers and not on social considerations.
4	1	Increase Maine State Police Personnel	Legislature, Dept. of Public Safety*	I	Five additional troopers funded under Part II, 10 additional funded from existing resources under Part I budget, and 3 additional funded from Highway and other funds.
4	2	Division of Special Investigations in Dept. of Public Safety	Legislature, Dept. of Public Safety	I	Major role Drug Enforcement Appeal process for organized crime unit incomplete. However, not encouraging. Full transition to State funds after 12/31/77 with catch up provision on payment of outstanding accounts.
4	4	Expand regional law enforcement communications system	Legislature, Dept. of Public Safety	I	Dept. of Public Safety awarded \$145,000 grant from LEAA to hire 15 dispatchers during FY 78 and 79.
4	5	Process for victim compensation	Dept. of Mental Health & Corrections	S	This project is being terminated by LEAA as of June 30, 1978. A report describing the project achievements, or lack of, will be issued by the project staff.

The Present Status of Specific Goals and Major Activities

Purpose III - Human Resources (page 4)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
4	6	Three area residential centers for minor crimes	Dept. of Mental Health & Corrections	S	The Department has hired a planner to review the feasibility of this plan and suggest alternatives.
4	7	Improve sentencing options	Legislature, Dept. of Mental Health & Corr.*	I	Laws enacted which impact upon this action step remove restrictions on sentencing and thereby increase the options for a given offender, but do not require Department action to implement. Additionally, a Probation and Parole case management system has been developed and is in the process of being implemented. This allows for three levels of supervision, and again increases options for a given offender.
4	8	Expand foster care for juveniles	Department of Mental Health & Corrections	P	The Juvenile Code, as amended, will be implemented with provisions for access to and use of foster services. The Correctional Services Account, expanded from \$100,000 to \$309,000 will be used to help support community services for juveniles.
4	9	Rehabilitative services for mentally retarded inmates	Dept. of Mental Health & Corrections	P	The 108th Session of the Legislature has authorized funding of a community group home for retarded offenders to be operated by a community-based incorporated non-profit agency. Funding will be available 7/78 and it is expected that the home will be operating by 10/78 in one of the metropolitan areas of Maine.

Purpose III - Human Resources (page 5)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
4	10	Pre-release centers state-wide	Dept. of Mental Health & Corrections	I/P	Pre-release centers now exist on a statewide basis, and the need for additional centers is being evaluated as part of the current revision of the Corrections Master Plan.
4	11	Community alliance-criminal justice standards and goals process.	Criminal Justice Planning*	I	Implemented or further study. A final draft report has been printed and the citizens plan to continue their efforts by forming or becoming incorporated in order to accomplish Phase II, Implementation.
5	1	Partnership vocational development funds	Legislature, Dept. of Educ. & Cult. Svcs.	I	Encourage training programs for employment in specific jobs in new or expanding industries.
5	2	Vocational guidance & training for the blind	Dept. of Human Services	I	Implemented and ongoing
5	3	Refined manpower forecasting techniques	SPO, Dept. of Manpower Affairs	P	More detailed forecasting equations now available. Additional refinement in process.
6	1	Maine Student Incentive Scholarship Program	Legislature, Dept. of Educ. & Cult. Serv.*	I	Both private and public post-secondary students eligible
6	2	State standards for student performance	Dept. of Educ. & Cult. Serv.*	I	Committee has been established. Test administered - public hearings conducted reports are available.
6	3	Revise State financing of local school construction	Legislature, Dept. of Educ. & Cult. Serv.*	I	State Board policies relating to schools construction have been developed.



# The Present Status of Specific Goals and Major Activities

## Purpose III - Human Resources (page 6)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
6	4	Assign educational services of Mental Health & Corrections Dept. to Dept. of Educational & Cultural Serv., if found proper	Depts. of Educ. & Cult. Svcs., Mental Health & Corr., Governor's Office	S	Joint standards, written agreements on interdepartmental roles and responsibilities need to be addressed by the Interdepartmental Coordinating Committee.
6	5	Upgrade certification and recertification procedures	Dept. of Educ. & Cult. Services*	I/P	Certification Advisory Committee of the State Board of Education is working on upgrading these procedures.
7	1	Require charitable organizations to register with Sec. of State	Legislature, Secretary of State	I	
7	2	Prevent high cost life insurance companies from doing business in Maine	Legislature, Dept. of Business Regulation	R	Legislation (L.D. 2058) was submitted to the Second Regular Session and rejected by the Legislature.
7	3	Require public utilities to bear certain costs	PUC, Legislature	S	No further action on this proposal is contemplated by the Commission at this time.
8	1	Improve housing programs	Maine Housing Authority* SPO*	P	Housing Policies Adopted 8/77. Monitoring System to be completed 11/78. Annual report aimed at the development of coordinated housing programs, policies and services due to the Legislature 1/15/79.

Purpose IV - Conservation of Natural Resources

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
1	1	Integrated policies for development & conservation of land & water resources	Adv. Committee on Coastal Dev. & Conservation* Commission on Maine's Future, Land & Water Resources Council, Legislature	P  S	The Land Use Regulation Commission Comprehensive Land Use Plan approved by the Governor 9/17/76.  Inventories of existing policies and relevant state agency activities are completed. An overview analysis of opportunities and constraints to development and growth is also being prepared. These studies when completed will be used to assist in preparing policy recommendations. Final report of the Commission on Maine's Future has been reviewed by agencies, cabinet committees and the Land & Water Resources Council.
1	2	Program to coordinate coastal conservation & development activities	SPO*, Adv. CCDC, Governor	P	Program has been approved and first year funding granted by the Office of Coastal Zone Management.
1	4	Identify high priority water use issues	Land & Water Resources Council	I  P	Identification of issues completed.  Several priority issues selected for detailed study as basis for recommended actions.
1	5	Support special joint select committee on forest policy.	Dept. of Conservation, Legislature*	I	Report submitted to Legislature
1	6	Analyze impact of Federal discharge elimination requirements	Dept. of Environmental Protection*	I/P	Part of on-going water quality program; progress essentially depends on Federal action. This is an on-going process. There has been no change, to date, in the relationship between the U.S. Environmental Protection Agency and the Maine Dept. of Environmental Protection. We may need to present a legislative proposal to the 109th Session if the Dept. recommends to the Governor and he accepts the recommend-

# The Present Status of Specific Goals and Major Activities

## Purpose IV - Conservation of Natural Resources (page 2)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
					ation that Maine take responsibility for NPDES.
2	1	Standards to identify critical areas	SPO*, Depts. of Conservation & Inland Fish., Hist. Pres. Comm.	P	SPO has registered 140 critical area; DOC has identified critical coastal areas. Inland Fisheries & Wildlife has identified priority sea bird nesting islands and deer wintering areas. 108th Legislature enacted a revised Farm and Open Space Tax Law (PL 1977, Chapt. 467)
2	2	Management system to control forest disease and pests	Dept. of Conservation*, University of Maine	I	New spruce budworm management strategy developed, announced 1/31/78.
2	3	Management system to control agricultural diseases & insect pests	Dept. of Agriculture, * University of Maine	P	Examples: potato research, animal disease control programs.
2	4	Technical assistance to land-owners to control erosion	Dept. of Conservation and Agriculture*, Soil & Water Cons. Comm., Univ. of Maine	P	Ongoing effort within the capability of the existing 3 member staff.
2	5	Legislation for effective erosion control	Depts. of Inland Fish & Wildlife Conservation, Env. Protection* LURC	P	There continues to be a need for legislation of this type. The 108th 2nd Regular Session adopted a study order directing the Standing Committee on Natural Resources to study the erosion problems of the State. The Dept. expects to work with the Committee as they conduct this study.

Purpose IV - Natural Resources (page3)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
2	6	State waste recycling Program	Dept. of Environmental Protection*	P	The Maine Solid Waste Management Advisory Committee has completed its study and made a report to the Board of Environmental Protection. The Board is now in the process of evaluating this report and the recommendations. Recommendation #7 and #10 deal specifically with recycling.
3	1	Implement & update SCORP	Dept. of Conservation*	I	Current SCORP approved, published 8/77 first draft of update completed; recreation plan in preparation.
3	2	Consolidate State ownership of public reserved lands	Dept. of Conservation*	I/P	Continuing negotiations and litigation
3	3	Programs to reduce roadside litter	Depts. of Conservation & Agriculture*	I	Bottle bill implementation is new responsibility of Department of Agriculture. Second Session of 108th Legislature approved one additional employee.
3	4	Programs to reduce billboards	Depts. of Conservation, Legislature, Transportation*	I	Six year implementation period by Dept. of Transportation in-house committee appointed to review passed legislation and recommend action necessary to implement by 1/1/78. The final draft of regulations are being prepared. Implementation is contingent upon a current court case.

# The Present Status of Specific Goals and Major Activities

## Purpose IV - Natural Resources (page 4)

<u>Goal#</u>	<u>Action#</u>	<u>Short Title</u>	<u>Assigned Responsibility</u>	<u>Status</u>	<u>Remarks</u>
4	1	State data collection plan for land & water resources	Land & Water Resources Council, SPO*	P	User needs survey completed; inventory of existing data base will be prepared. Identification of water data needs will be prepared.
4	2	Continue cooperative Soil Survey Program	Dept. of Agriculture, Soil & Water Cons. Comm.*, Univ of Me.	P	Cooperative effort with Federal government which is increasing its efforts - most agricultural land in Maine has been surveyed.
4	3	Complete Maine Coastal Resource Inventory	SPO	I	Inventory work program has been completed with a few minor exceptions. 202 maps published and more are coming, handbooks on interpretation are prepared but only partially published.
4	4	Set up State-operated Forest Resource Survey	Dept. of Conservation	P	Complete inventory of resource with more detailed forest type maps, who owns what, condition of resource, market needs to best utilize resource. Planning for survey now underway. Survey occurs in 1980-81.

\* Denotes Lead Agency.

HALFWAY POINT REPORT

STATUS OF ACTIVITIES

BY

(2) MAJOR DEPARTMENT



## The Present Status of Specific Goals and Major Activities

### AGRICULTURE

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
IV-Conservation of Natural Resources	2	3	Management system to control agricultural diseases & insect pests	ongoing	P	Examples: potato research, animal disease control programs.
IV-Conservation of Natural Resources	2	4	Technical assistance to landowners to control erosion	ongoing	P	Ongoing effort within the capability of the existing 3 member staff.
IV-Conservation of Natural Resources	3	3	Programs to reduce road-side litter	ongoing	I	Bottle bill implementation is new responsibility of Department of Agriculture. Second Session of 108th Legislature approved one additional employee.
IV-Conservation of Natural Resources	4	2	Continue cooperative Soil Survey Program	1/80	P	Cooperative effort with Federal government which is increasing its efforts - most agricultural land in Maine has been surveyed.
I-Government Operations	5	9	Continue & improve current use taxation	ongoing	P	Revision of law by First Session, 108th Legislature stimulated additional farmer participation.

### BUSINESS REGULATION

III-Human Resources	7	2	Prevent high cost life insurance companies from doing business in Maine		R	Legislation (L.D. 2058) was submitted to the Second Regular Session and rejected by the Legislature.
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### CONSERVATION

I-Government Operations	1	3	Task Force study of natural resource agencies		S	Reorganization legislation for DOC only; did not involve task force; design on future action needed regarding a Department of Natural Resources.
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# CONSERVATION (continued)

## The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
IV-Conservation of Natural Resources	1	5	Support special joint select committee on forest policy.	10/77	I	Report submitted to Legislature.
IV-Conservation of Natural Resources	2	2	Management system to control forest disease and pests.	ongoing	I	New spruce budworm management strategy developed, announced 1/31/78.
IV-Conservation of Natural Resources	3	1	Implement & update SCORP	ongoing	I	Current SCORP approved, published 8/77, first draft of update completed; recreation plan in preparation.
IV-Conservation of Natural Resources	3	2	Consolidate State ownership of public reserved lands	ongoing	I/P	Continuing negotiations and litigation.
IV-Conservation of Natural Resources	4	4	Set up State-operated Forest Resource Survey	1980-81	P	Complete inventory of resource with more detailed forest type maps, who owns what, condition of resource, market needs to best utilize resource. Planning for survey now underway. Survey occurs in 1980-81.

# CRIMINAL JUSTICE

III-Human Resources	4	11	Community alliance-criminal justice standards and goals process.	12/79	I	Implemented or further study. A final draft report has been printed and the citizens plan to continue their efforts by forming or becoming incorporated in order to accomplish Phase II, Implementation.
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# EDUCATION

I-Government Operations	5	1	Undedicate state property tax from financing only education programs	Completed	I	With the repeal of the Uniform Property Tax for education, this action is no longer necessary.
III-Human Resources	5	1	Partnership vocational development fund	6/75 6/77 amended	I	Encourage training programs for employment in specific jobs in new or expanding industries.

# EDUCATION (continued)

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
III-Human Resources	6	1	Maine Student Incentive Scholarship Program	10/77	I	Both private and public post-secondary students eligible.
III-Human Resources	6	2	State standards for student performance	10/77	I	Committee has been established. Test administered - public hearings conducted reports are available.
III-Human Resources	6	3	Revise State financing of local school construction	10/77	I	State Board policies relating to school construction have been developed.
III-Human Resources	6	4	Assign educational services of Mental Health & Corrections to Department of Educational & Cultural Services, if found proper		P	Joint standards, written agreements on inter-departmental roles and responsibilities are being addressed by the Interdepartmental Coordinating Committee.
III-Human Resources	6	5	Upgrade certification and recertification procedures	ongoing	I/P	Certification Advisory Committee of the State Board of Education is working on upgrading these procedures.

## ENERGY RESOURCES

II-Economic & Natural Resource Development	3	1	Comprehensive energy plan & annual updates	6/75	I	1978 update in progress. First draft anticipated 7/1/78.
II-Economic & Natural Resource Development	3	2	Strategy to diversify energy base	4/77	I	Completed - Part of the State Energy Policy, Promulgated by Executive Order No. 3 FY77.
II-Economic & Natural Resource Development	3	4	Strategy to attract energy research funds	ongoing	I/P	Small scale State/Federal research and development grant program is continuing. OER continuing to monitor DOE request for proposals and to help applicants prepare proposals. Three small hydro-restoration feasibility studies have been funded in Maine by DOE, as have several wood energy projects, including a study by Wheelabrator-Frye for a 50 MW woodfired electric generating station. Several solar projects have also received Federal funds, all of the above being accomplished with support from OER.

## ENVIRONMENTAL PROTECTION

### The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
IV-Conservation of Natural Resources	1	6	Analyze impact of Federal discharge elimination requirements	ongoing	I/P	Part of on-going water quality program; progress essentially depends on Federal action. This is an on-going process. There has been no change, to date, in the relationship between the U.S. Environmental Protection Agency and the Maine Department of Environmental Protection. We may need to present a legislative proposal to the 109th Session if the Department recommends to the Governor and he accepts the recommendation that Maine take responsibility for NPDES.
IV-Conservation of Natural Resource	2	5	Legislation for effective erosion control	ongoing	P	There continues to be a need for legislation of this type. The 108th 2nd Regular Session adopted a study order directing the Standing Committee on Natural Resources to study the erosion problems of the State. The Department expects to work with the Committee as they conduct this study.
IV-Conservation of Natural Resources	2	6	State waste recycling program	ongoing	P	The Maine Solid Waste Management Advisory Committee has completed its study and made a report to the Board of Environmental Protection. The Board is now in the process of evaluating this report and the recommendations. Recommendation #7 and #10 deal specifically with recycling.

## FINANCE AND ADMINISTRATION

I-Government Operations	1	5	Replace costly state liquor stores with agency stores	ongoing	I	This is being implemented. Anticipate more agency stores in near future. First year opened 29 agency stores closing 7 State stores.
I-Government Operations	2	1	Incorporate State Treasurer into Department of Finance and Administration		S/R	Decision on future action needed. 108th rejected Legislation to implement. Further study for legislation and more support.

# FINANCE AND ADMINISTRATION (continued)

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
I-Government Operations	2	2	Standardization program for State purchases	ongoing	I/P	Implementation has taken place in some areas and will continue.
I-Government Operations	2	3	Limit new bond issue to the amount annually authorized or to self liquidating projects	10/77	P	L.D. accomplishes part of this action. Chapter 367, Public Laws. However, the L.D. was amended so that some of the original intent of the Task Force is not incorporated into the Law. Consideration should be given to submitting additional legislation which would enact the intent deleted by the 108th Legislature. This action will have been affected through fiscal year 1978.
I-Government Operations	4	2	Program budgeting	ongoing	I	Budget document is now program-oriented.
I-Government Operations	4	3	Consider all financing resources in State budgeting and appropriations		S/R	Decision on future action needed as L.D. 1777 failed during the First Regular Session.
I-Government Operations	5	4	Improve property tax administration on large plants		S/R	Decision on future action needed. Recommended by Select Committee on Property Tax Valuation. To provide assistance to municipalities in the valuation of industrial property and improve the equity of property taxation at both the State and local level. Legislation was submitted through the Governor's program but rejected by the Legislature.
I-Government Operations	5	6	Amend personal income tax schedules for more equity		I	Tax reduction Act of 1978 (L.D. 1948, Chapter 686, Public Law) partially addressed this problem.
I-Government Operations	5	8	Expand tax relief for elderly		I	Enacted in Part II budget.
I-Government Operations	5	10	Provide tax relief for Maine citizens	1979	I	The Special Session of the 108th Legislature enacted a program to return \$20M to alleviate the burden of taxation on owners and renters of Maine homestead.

## GOVERNOR AND LEGISLATURE

## The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
II-Economic & Natural Resources Development	1	1	Promote Federal policies to enhance State's economic position	ongoing	P	Action taken on several issues (e.g., Loring, Indian Land Claims, Immigrant Labor Policies). Continuing actions to be taken as needed as a result of work to develop a State growth and development strategy and President's urban strategy.
II-Economic & Natural Resources Development	1	2	Present balanced budget without new taxes.		I	Governor's budget and subsequent Appropriation Acts accomplished this objective for the 1978-1979 biennium.
II-Economic & Natural Resources Development	1	5	Provide additional staff & resources to PUC	Completed	I	
I-Government Operations	1	6	Sunset Law	ongoing	I	Sunset Law enacted. Agency implementation/cooperation now required. The first justification reports are due October 31, 1978. It is important to receive guidelines which are scheduled for production in May as early as possible so that we can have sufficient lead time to develop the report.
I-Government Operations	1	7	Review of agency rules and regulations	ongoing	P	By January 14, 1978 every agency shall submit to the Legislature a copy of each rule promulgated by it which is in effect in 1/78.
I-Government Operations	5	2	Set upper limit on state spending early in legislative session		S/R	L.D. 1671 was rejected by the Legislature although recommended by Budget Task Force.
II-Economic & Natural Resources Development	5	3	Eliminate referendum requirement for municipal revenue bonds.		I	Replacement safeguards enacted to assure accountability of local officials.
I-Government Operations	5	3	Submit omnibus tax bill along with State budget to show local/state tax mix		S/R	Decision on future action needed. L.D. 1740 was redrafted into L.D. 1848-Governor vetoed because redraft changed intent of bill.
I-Government Operations	5	1	Undedicate state property tax from financing only education programs		I	With the repeal of the Uniform Property Tax for education, this action no longer needed.

## GOVERNOR AND LEGISLATURE (continued)

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
I-Government Operations	5	5	Retain inventory tax for 1 year to allow vote on local option		S/R	Administration prepared the L.D. but failed of passage. No follow up recommended.
I-Government Operations	5	7	Exempt residential electricity from sales tax		I	Included in the Governor's budget but failed to pass during the First Regular Session. First 750 KWH exempted in L.D. 1948 during the Second Regular Session as part of the Tax Reform Bill passed.
HUMAN SERVICES						
I-Government Operations	1	1	Reorganized plan for human services	1/79	P	Study completed; study orders were delivered to Legislature 1/78; work plan in preparation
III-Human Resources	1	1	Joint research, planning and evaluation effort	ongoing	I/P	Joint research, planning, and evaluation effort has been implemented. A formal structure has been formed and many activities are in process.
III-Human Resources	1	2	Expand & improve childrens' protection services program	ongoing	I	Has been implemented and will be incorporated in next General Fund Budget. Monies for 1978-1979 approved in L.D. 2195.
III-Human Resources	2	1	Controls on costs of medical care program		I	Still in process. Contractor has been selected and computer programming for implementation of system is implemented.
III-Human Resources	2	2	Remove ineligible recipients from AFDC	ongoing	I/P	70 additional staff have been added to increase surveillance, error rates substantially reduced.
III-Human Resources	2	3	Insure accountability of absent parent	ongoing	I	11 field investigators have been added in last 2 years, plus 8 administrative hearing officers; significantly more money is being collected from fewer absent parents.
III-Human Resources	3	1	Free drugs for elderly	7/78	I	Has been implemented and will be expanded in July 1978 as a result of L.D. 1973.

## HUMAN SERVICES (continued)

## The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
III-Human Resources	3	2	Improve services to geriatric blind		I	Implemented
III-Human Resources	5	2	Vocational guidance & training for the blind	ongoing	I	Implemented and ongoing.

## MAINE GUARANTEE AUTHORITY

II-Economic & Natural Resource Development	5	2	State-level industrial bonds	10/79	P	Chapter 489, Public Laws 1977, An Act to Improve the Effectiveness of the State's Development Financing Mechanism has not yet been implemented. As stated in the Authority's Investment Plan for 1978, a copy of which was delivered to the Governor on 1/5/78, additional personnel will have to be hired before this legislation can be implemented. Efforts to hire additional personnel were commenced in December. Hopefully people will be on board by May 15, if so implementation will probably take place in the second quarter of Fiscal Year 1979.
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## MENTAL HEALTH &amp; CORRECTIONS

III-Human Resources	1	3	One major mental health institution	ongoing	P	Development of community based alternatives to institutional care is being carried out through legislative appropriation for alternative transitional living programs and the community support system project. These are viewed as major components of initial implementation phases.
III-Human Resources	1	4	Geriatric & autistic center at BMHI	ongoing	P	The 108th Legislature, LPW funding prioritized by the Governor for Pooler renovation, and allocation of some Mental Health Improvement Funds have provided resources for the renovation of facilities for the geriatric program. Some unused wards are being refurbished to house patients during renovations. Resources are being sought for renovations needed to expand an existing autistic unit. BMHI has received a 2 year accreditation from the JCAH.

MENTAL HEALTH & CORRECTIONS (continued)

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
III-Human Resources	1	5	Increase staff at Pineland & other institutions	7/79	I	The Legislature, with the support of Governor Longley, has authorized and funded 61 additional positions at Pineland which will be filled in 1978. Twelve speciality professional positions have been authorized to begin on July 1, 1979.
III-Human Resources	1	6	Client Bill of Rights		S	LD 2067 was withdrawn in 2nd regular session. Bill will be rewritten and reintroduced in the next session.
III-Human Resources	4	5	Process for victim compensation		S	This project is being terminated by LEAA as of June 30, 1978. A report describing the project achievements, or lack of, will be issued by the project staff.
III-Human Resources	4	6	Three area residential centers for minor crimes		S	The Department has hired a planner to review the feasibility of this plan and suggest alternatives.
III-Human Resources	4	7	Improve sentencing options	10/77	I	Laws enacted which impact upon this action step remove restrictions on sentencing and thereby increase the options for a given offender, but do not require Department action to implement. Additionally, a Probation and Parole case management system has been developed and is in the process of being implemented. This allows for three levels of supervision, and again increases options for a given offender.
III-Human Resources	4	8	Expand foster care for juveniles		P	The Juvenile Code, as amended, will be implemented with provisions for access to and use of foster services. The Correctional Services Account, expanded from \$100,000 to \$309,000 will be used to help support community services for juveniles.



## PUBLIC SAFETY

III-Human Resources	4	1	Increase Maine State Police Personnel	10/77	I	Five additional troopers funded under Part II, 10 additional funded from existing resources under Part I budget, and 3 additional funded from Highway and other funds.
III-Human Resources	4	2	Division of Special Investigations in Department of Public Safety		I	Major role Drug Enforcement Appeal process for organized crime unit incomplete. However, not encouraging. Full transition to State funds after 12/31/77 with catch up provision on payment of outstanding accounts.
III-Human Resources	4	4	Expand regional law enforcement communications system		I	Department of Public Safety awarded \$145,000 grant from LEAA to hire 15 dispatchers during FY '78' and '79'

## PUBLIC UTILITIES COMMISSION

III-Human Resources	3	3	Review Lifeline electric rate program		S/R	The Commission presented its report on the demonstration lifeline electric rate program conducted during 1976 to the Legislature as required. Legislation was presented during the first regular session of the 108th Legislature to continue the lifeline electrical service program, but was indefinitely postponed. Central Maine Power Company in its latest rate case before the Commission proposed a temporary reduced rate for those qualifying as elderly and low income customers. The Commission rejected CMP proposed lifeline rate which was included as a part of its last major rate request. The basis for the Commission's decision was essentially that electric rates should be based upon the economic cost of serving customers and not on social considerations.
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## PUBLIC UTILITIES COMMISSION (continued)

## The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
II-Economic & Natural Resource Development	3	3	Evaluate electric load management techniques	ongoing	P	In the last Central Maine Power Company rate case that was decided in October, 1978, the Commission ordered CMP to offer to 2,000 residential customers on a first come first serve basis, a time of day rate. The Commission also ordered a flat energy charge to replace CMP's historic declining block electric rates. No decision was made on commercial rate to structures in the latest rate case. However, the Commission ordered CMP to file by January 1, 1979 flat energy rates for commercial customers as well as a time of day rate for such customers.
III-Human Resources	7	3	Require public utilities to bear certain costs		S	No further action on this proposal is contemplated by the Commission at this time.
SECRETARY OF STATE						
III-Human Resources	7	1	Require charitable organizations to register with Secretary of State	10/77	I	
STATE DEVELOPMENT OFFICE						
II-Economic & Natural Resources Development	2	3	Public-Private partnership for tourism promotion	ongoing	I/P	\$400,000 for the biennium in Part II budget. SDO working with Maine Publicity Bureau to implement.
STATE PLANNING OFFICE						
IV-Conservation of Natural Resources	1	1	Integrated policies for development & conservation of land & water resources	ongoing	P	The Land Use Regulation Commission Comprehensive Land Use Plan approved by the Governor 9/17/76.
					S	Inventories of existing policies and relevant state agency activities are completed. An overview analysis of opportunities and constraints to development and growth is also being prepared. These studies when completed will be used to assist in preparing policy recommendations. Final report of the Commission on Maine's Future has been reviewed by agencies, cabinet committees and the Land & Water Resources Council.

## STATE PLANNING OFFICE (continued)

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
IV-Conservation of Natural Resources	1	2	Program to coordinate coastal conservation & development activities	ongoing	P	Program has been approved and first year fund-granted by the Office of Coastal Zone Management.
I-Government Operations	1	2	Task Force to evaluate substate agencies	ongoing		Task Force Report has been issued. Legislation will be presented to 109th Legislature.
II-Economic & Natural Resource Development	1	3	Council of Economic Advisors		S	Passed to be engrossed in the Senate, killed in the House. Not reintroduced.
IV-Conservation of Natural Resources	1	4	Identify high priority water use issues		I	Identification of issues completed.
					P	Several priority issues selected for detailed study as basis for recommended actions.
I-Government Operations	1	4	Pilot regional service center		S	Report to Governor on cost of meeting alternative space requirements has been submitted.
II-Economic & Natural Resource Development	1	4	Streamline land use regulation system	ongoing	I	L.D. 476 formalizes one stop permit system. Administrative efforts to let contract for further study of refinements and simplification have been approved by the Commissioners and Land and Water Resources Council. Interagency Review continues.
II-Economic & Natural Resource Development	2	1	Prepare State growth & development policy	11/77	I	Final report of Commission on Maine's Future completed. Recommendations to be followed by any necessary administrative and legislative actions, and appropriate coordination and follow-up by SPO, the Cabinet and the Land & Water Resources Council.
IV-Conservation of Natural Resources	2	1	Standards to identify critical areas	ongoing	P	SPO has registered 140 critical area; DOC has identified critical coastal areas. Inland Fisheries & Wildlife has identified priority sea bird nesting islands and deer wintering areas. 108th Legislature enacted a revised Farm and Open Space Tax Law (PL 1977, chapter 467).

## STATE PLANNING OFFICE (continued)

## The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
II-Economic & Natural Resources Development	2	2	Establish Maine Development Foundation	ongoing	I	President has been hired; fund-raising has begun. Additional \$100,000 appropriated. Operations plan adopted; office opened at One Memorial Circle.
II-Economic & Natural Resources Development	2	4	State policies for coastal conservation & development. Heavy industry cumulative effects of development.	10/78	P	Policy studies completed on the following issues: tourism, fisheries development, heavy industrial siting, means of addressing cumulative growth, port development, and information transfer. Legislation will be prepared for 109th.
II-Economic & Natural Resources Development	2	5	Target industries list	12/77	I	Research and recommendations have been prepared by the Economic Planning Division of the State Planning Office.
II-Economic & Natural Resources Development	2	6	Support on-shore development related to OCS petroleum resources	ongoing	P	Service base promotional brochure published 6/77 OCS planning book published, continuing assistance being rendered to towns.
I-Government Operations	4	1	Focus state expenditures through program evaluation	ongoing	I/P	Halfway Point gives major goals and actions. Legislature is reviewing proposed changes in budget and planning systems.
IV-Conservation of Natural Resources	4	1	State data collection plan for land & water resources	1/79	P	User needs survey completed; inventory of existing data base will be prepared. Identification of water data needs will be prepared.
IV-Conservation of Natural Resources	4	3	Complete Maine Coastal Resource Inventory	12/77	I	Inventory work program has been completed with a few minor exceptions. 202 maps published and more are coming, handbooks on interpretation are prepared but only partially published.
I-Government Operations	4	4	Support report of Commission on Maine's Future	11/1/77	I	Final report completed. SPO, Land & Water Resources Council, and Cabinet Committees responsible for items needing immediate implementation.
I-Government Operations	4	5	Local & regional input in formulation of state programs & budget.	ongoing	I/P	Revised Executive Order #1 FY77/78 requires all state plans to be submitted to the Clearinghouse for local review and comment.

STATE PLANNING OFFICE (continued)

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
II-Economic & Natural Resource Development	5	1	Analyze present & future capital needs	6/77	I	Completed. Major need documented for business assistance and equity funds to be filed by the Maine Development Foundation and the Maine Capital Corporation.
III-Human Resources	5	3	Refined manpower forecasting techniques	ongoing	P	More detailed forecasting equations now available. Additional refinement in process.
III-Human Resources	8	1	Improve housing programs	ongoing	P	Housing policies adopted 8/77. Monitoring system to be completed 11/78. Annual report aimed at the development of coordinated housing programs, policies and services due to the Legislature 1/15/79.
TRANSPORTATION						
II-Economic & Natural Resource Development	2	7	Short range port development strategy	10/77	P	The Phase I report has been completed. Contract awarded to study feasibility of major expansion of cargo handling facilities. The Port Feasibility Study was completed for major expansion of cargo handling facilities. Recommendations are being reviewed. DOT will be submitting legislation to implement recommendations of the Coastal Committee for construction of fish piers.
IV-Conservation of Natural Resources	3	4	Programs to reduce billboards	ongoing	I	Six year implementation period by Department of Transportation in house committee appointed to review passed legislation and recommend action necessary to implement by 1/1/78. The final draft of regulations are being prepared. Implementation is contingent upon a current court case.
II-Economic & Natural Resource Development	4	1	Emphasize maintenance and replacement of transportation network	ongoing	I	Legislature has passed Highway Improvement and Maintenance & Resurfacing Programs.
II-Economic & Natural Resource Development	4	2	Reduce future tax & bond burdens of Maine motorists	ongoing	I	Highway Program authorized by the Legislature will not require an increase in highway user fees. Bond issue that has been authorized for referendum approval approximates the amount of bonds being retired during the biennium.

## TRANSPORTATION (continued)

## The Present Status of Specific Goals and Major Activities

<u>Purpose</u>	<u>Goal</u>	<u>Action</u>	<u>Short Title</u>	<u>Timetable</u>	<u>Status</u>	<u>Remarks</u>
II-Economic & Natural Resource Development	4	2	Re-examine fee system of the Maine Turnpike Authority	ongoing	S	Options regarding the operation of the turnpike evaluated for the special session. Enacted Legislation requires additional study of proposed barrier toll system and related fees.
II-Economic & Natural Resource Development	4	3	Achieve equitable ICC transportation freight rates	ongoing	P	Cases are before ICC. Initial decision for modest lowering of rates appealed as inadequate relief.
II-Economic & Natural Resource Development	4	4	Review past studies of East-West Highway	ongoing	S	A draft report has been completed by the Department which summarizes the history of east-west highway proposals and recent developments. Will be circulated for review and comment.
II-Economic & Natural Resource Development	4	5	Upgrade rail industry & infrastructure	ongoing	I/P	State Rail Plan for 1977 completed and Plan is being updated for 1978.
II-Economic & Natural Resource Development	4	6	Encourage airport development programs	ongoing	P	DOT participates with local airport owners in making master plans. The Maine Airport System Plan has been completed and accepted.
II-Economic & Natural Resource Development	4	7	Encourage flexibility of Federal airport funds	ongoing	P	The Department of Transportation is working with both the American Association of State Highway and Transportation Officials and the National Association of State Aviation Officials regarding greater flexibility in federal legislation regarding airport improvements.



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